

ROSEBURG PUBLIC WORKS COMMISSION AGENDA THURSDAY, JULY 11, 2024 3:30 Regular Meeting



In Person at Roseburg City Hall, Council Chambers

Public Access: Facebook Live at www.facebook.com/CityofRoseburg

NOTE: IT IS UP TO EACH OF YOU AS COMMISSIONERS TO CALL 541-492-6730 AND LET STAFF KNOW BEFORE THE DAY OF THE MEETING IF YOU WILL NOT BE ATTENDING. THANK YOU.

REVISED

I. CALL TO ORDER

II. ROLL CALL:

Chair:

Ellen Porter

Commissioners:

Ken Hoffine

Stuart Liebowitz

Roger Whitcomb

John Seward

Fred Dayton

Vacant

Pat Lewandowski

Tim Swenson

III. APPROVAL OF MINUTES

A. June 13, 2024

IV. DISCUSSION ITEMS

- A. SE Stephens Water Main Replacement Project No. 23WA12 Construction Bid Recommendation
- B. Intergovernmental Agreement with Roseburg Urban Sanitary Authority SE Stephens Water Main Replacement Project No. 23WA12
- C. SE Douglas Avenue Pavement Repairs Bid Award Recommendation 24PW09
- D. Douglas Avenue Deer Creek Bridge Project Intergovernmental Agreement Revised Change Order No. 1

AUDIENCE PARTICIPATION – At this time, anyone wishing to address the Commission concerning items of interest not included in the agenda may do so. The person addressing the Commission shall, when recognized, give his/her name for the record. All remarks shall be directed to the whole Commission. Comments can be provided via email to the Commission at pwd@cityofroseburg.org or hand delivered to City Hall, 900 SE Douglas Avenue in Roseburg prior to 12:00 pm on Thursday, July 11, 2024. Comments must include the person's name and address for the record. The Commission reserves the right to delay any action requested until they are fully informed on the matter.

- V. INFORMATIONAL
- VI. BUSINESS FROM THE COMMISSION
- VII. NEXT MEETING DATE: August 8, 2024
- VIII. ADJOURNMENT

* * * AMERICANS WITH DISABILITIES ACT NOTICE * * *

Please contact the City Administration Office at least 48 hours prior to the scheduled meeting time if you need accommodations in accordance with the Americans with Disabilities Act. TDD users please call Oregon Telecommunications Relay Service at 1-800-735-2900.

CITY OF ROSEBURG PUBLIC WORKS COMMISSION MEETING JUNE 13, 2024 MINUTES

<u>CALL TO ORDER</u>: The meeting of the City of Roseburg Public Works Commission was called to order by Vice-Chair Fred Dayton at 3:30 p.m. Thursday, May 9, 2024 in the City Hall Council Chambers, Roseburg, Oregon.

ROLL CALL: Present: Commissioners John Seward, Fred Dayton, Pat Lewandowski, Ken Hoffine, Stuart Liebowitz

Absent: Chair Ellen Porter and Commissioners Tim Swenson and Roger Whitcomb

Others Present: None

Attending Staff: City Manager Nikki Messenger, Public Works Director Dawn Easley, Design and Construction Manager Ryan Herinckx, City Engineer Daryn Anderson, and Public Works Department Technician Chanelle Rogers

<u>APPROVAL OF MINUTES</u>: Commissioner Lewandowski moved to approve the minutes of the May 9, 2024 Public Works Commission meeting with corrections. Motion was seconded by Commissioner Liebowitz and approved with the following vote: Commissioners Seward, Dayton, Lewandowski, Hoffine, and Liebowitz. No one voted no.

DISCUSSION ITEMS:

Amendment No. 1 to the Traffic Signal Maintenance intergovernmental Agreement with the Oregon Department of Transportation: Easley informed the City currently contracts with the Oregon Department of Transportation (ODOT) to maintain City-owned traffic signals through an Intergovernmental Agreement (IGA). The terms of the existing agreement are that the City pays the energy costs and maintenance of all city-owned signal and the energy costs for the signals that ODOT owns. Easley explained that this Amendment would increase the not to exceed total of the contact and extends the expiration date from December 2026 to December 2036. This agreement would be for the 31 city-owned signals, 2 rapid flashing beacons and the 13 state-owned signals. Commissioner Seward questioned if the City was paying the power cost directly to ODOT. Easley replied that the City was not.

MOTION: Commissioner Hoffine moved to recommend that the City Council authorize the City Manager to negotiate and execute Amendment No. 1 to the IGA with ODOT for Traffic Signal Maintenance. Motion was seconded by Commissioner Seward and approved with the following vote: Commissioners Seward, Dayton, Lewandowski, Hoffine, and Liebowitz. No one voted no.

<u>Pavement Management 2024 Slurry Seals Bid Award Recommendation – 24PW02:</u> Herinckx informed the City received bids for the annual Pavement Management 2024 Slurry Seals project. Three bids were received with the low bidder being VSS International, Inc. at \$256,000, which was slightly over the engineer estimate. There is \$250,000 budgeted for this project with an additional \$50,000 for various needs for a total of \$300,000. The total estimated cost including Construction and Contingency is \$268,800 which is within the budgeted total. Commissioner Hoffine questioned how long a slurry seal usually lasts. Herinckx stated usually around seven to ten years.

MOTION: Commissioner Seward moved to recommend the City Council award the Pavement Management 2024 Slurry Seals Project to the lowest responsible bidder, VSS International, Inc. for \$256,000. Motion was seconded by Commissioner Liebowitz and approved with the following vote: Commissioners Seward, Dayton, Lewandowski, Hoffine, and Liebowitz. No one voted no.

<u>Award Recommendation – 24PW01:</u> Herinckx informed bids were received for the 2024 Pavement Management Program (PMP) project. This project will consist of pavement rehabilitation of NE Stephens Street from NE Edenbower to NE Danita Avenue. Also part of this project will be 240 square yard road base repair on NE Garden Valley Boulevard 250 feet west of NE Stephens Street. Three bids were also received for this project with Knife River Materials being low bidder at \$1,175,355.00 which is higher than the engineer estimate. Commissioner Liebowitz questioned if the City had experience with Knife River and if staff was comfortable with the overage. Herinckx stated the City has worked with Knife River on many projects and the engineer spoke with Knife River and found out the overage was due in part to the complexity of the traffic control and additional paving shifts due to that.

MOTION: Commissioner Liebowitz moved to recommend to the City Council award of the NE Stephens Street Roadway Improvements Project to the lowest responsible bidder, Knife River Materials for \$1,175,355. Motion was seconded by Commissioner Seward and approved with the following vote: Commissioners Seward, Dayton, Lewandowski, Hoffine, and Liebowitz. No one voted no.

AUDIENCE PARTICIPATION: None

INFORMATIONAL ITEMS: Herinckx informed the City has ordered the concrete panels for the Edenbower railroad crossing, it will take about 6 weeks to receive them. The railroad is scheduled to do the work at the crossing in August. Commissioner Lewandowski questioned why the City is paying for the concrete panels. Herinckx explained that since it is a City roadway the City purchases the panels, have done that at other crossings in town as well. Commissioner Hoffine inquired what the total cost of the project was. Herinckx replied he didn't have that information. Commissioner Lewandowski thanked Herinckx for all the work he has put into getting the railroad to make the repairs.

BUSINESS FROM THE COMMISSION: Commissioner Dayton questioned how many customers are served by the City water system. Herinckx said there are 12,500 connections that serves about 30,000. Commissioner Dayton said the Water Master Plan had projected in 2023 there would be about 41,800 customers served. Commissioner Dayton wanted the commission to be aware that the information was based on erroneous population projections. Commissioner Dayton questioned what population projection information the City has that will be used when updating the Water Master Plan. Messenger said there is an adopted population growth rate, but wasn't positive on the percent rates. Commissioner Dayton would like staff to provide information to the commission as it becomes available. Messenger said it is definitely a piece that will be looked at as part of the new Water Master Plan. Discussion ensued. Commissioner Lewandowski asked if the master plan gets reviewed very few years to see where we are versus what was projected. Messenger stated we don't typically make amendments unless there is a pressing need to because amending master plans is a lengthy and tedious process.

NEXT MEETING DATE: July 11, 2024

ADJOURNMENT: Meeting adjourned at 4:15 pm.

Chanelle Rogers, Public Works Department Technician

CITY OF ROSEBURG MEMORANDUM

DATE:

July 11, 2024

TO:

Public Works Commission

FROM:

Daryn Anderson, P.E.

VIA:

Dawn Easley, Public Works Director

SUBJECT:

SE Stephens Water Main Replacement

Project No. 23WA12 - Construction Bid Recommendation

ISSUE STATEMENT AND SUMMARY

The City received bids for the SE Stephens Water Main Replacement Project. The issue for the Commission is whether to forward a recommendation to the City Council to award the construction contract.

BACKGROUND/ANALYSIS

On February 13, 2023, the City Council Awarded a Five-Year Distribution Main Replacement Program Engineering Services Engineering Contract to Century West Engineering with the understanding that each task order would be negotiated based on the work to be accomplished. Projects identified for replacement are identified in the City's 2012 Water System Master Plan. Task Order #1 is for water distribution main replacement on SE Stephens Street and SE Pine Street. This construction contract is only for the SE Stephens Street portion of the design. The SE Pine Street portion of the design will be advertised for construction at a future date.

Main replacement on SE Stephens Street replaces approximately 2,700 lineal feet of 6-inch diameter cast iron water main installed circa 1930's with new 12-inch ductile iron water main between SE Sykes Avenue and SE Oak Avenue. The existing main has reached the end of its useful service life and is in need of replacement. This work also precedes an upcoming grind inlay pavement project scheduled for 2026. This work also includes approximately 450 lineal feet of water main connections at side streets, 46 water service connections, and 5 new fire hydrants.

Additionally, this project also includes approximately 877 lineal feet of sanitary sewer main on SE Stephens Street, SE Mosher Avenue, and SE Cass Avenue for Roseburg Urban Sanitary Authority (RUSA). This portion of the work is being reimbursed by RUSA through a separate IGA agreement. RUSA contracted separately with the design engineer for the sewer improvements. RUSA will also be providing their own construction inspection.

Construction bids were advertised for bid on June 11, 2024 and bids were opened on July 2nd, 2024.



Three bids were received and is summarized below.

#	Bidder	Total Bid Amount
1	Cradar Enterprises, Inc.	\$ 1,708,905.00
2	Jessie Rodriguez Construction LLC	\$ 2,005,022.00
3	Laskey-Clifton Corp.	\$ 2,815,721.05
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	Engineer's Estimate:	\$ 1,847,193.00

FINANCIAL CONSIDERATIONS

The FY 2024-25 Water Fund budget includes \$2,000,000 for this project. The total remaining project costs are estimated below:

Total	\$ 1,997,072.88
Contingency (7.5 %)	\$ 128,167.88
Construction Inspection Services (Estimate)	\$ 125,000.00
Construction Mgt. Support (Estimate)	\$ 35,000.00
Construction	\$ 1,708,905.00

RUSA's portion of the construction project costs totals \$270,397.17

TIMING ISSUES

If the Commission recommends award, the bid result will be presented to the City Council at their July 22, 2024, meeting. If awarded, the Notice to Proceed (NTP) will be issued in August 2024. The contract allows 180 calendar days to complete all work and includes a pause in work during winter months from November 1st to March 3rd. The project has a final completion date of August 29, 2025.

COMMISSION OPTIONS

The Commission can provide its recommendation to the City Council to:

- 1. Award the contract to the lowest responsive bidder, Cradar Enterprises, Inc. for \$1,708,905.00; or
- 2. Request additional information; or
- 3. Reject all bids.

STAFF RECOMMENDATION

The lowest bidder submitted all required documentation and is considered responsive and responsible. Funds are budgeted for the project. Century West has reviewed the bids and recommended award to the lowest bidder, Cradar Enterprises, Inc. \$1,708,905.00. Staff concurs with this recommendation.

SUGGESTED MOTION

I move to forward a recommendation to the City Council to award the SE Stephens Street Water Main Replacement Project to the lowest responsible bidder, Cradar Enterprises, Inc. for the amount of \$ 1,708,905.00.

ATTACHMENTS

Engineer's letter of recommendation



July 3, 2024

Daryn Anderson, PE City of Roseburg 900 SE Douglas Roseburg, Oregon 97470

Re: SE Stephens Water Main Replacement

Project No. 23WA12

Dear Daryn:

On July 2, 2024, three (3) bids were received to construct the above referenced project. Cradar Enterprises, Inc. submitted the apparent low bid for \$1,708,905.00 which is 7.5% lower than the Engineer's estimate of \$1,847,193.00.

The bid form was properly signed and executed, and the bid submission included a 1st Tier Subcontractor List, a Drug Testing Program Certification Form, a Bid Bond, Pay Equity Compliance Training Certification Form, and a Public Works Bond Pre-Bid Notice & Certification Form.

Based upon our review of the bid, Century West Engineering recommends that the City of Roseburg award the construction contract to:

Cradar Enterprises, Inc.

This recommendation is pending final approval of the Public Works Commission, City Council and successful submittal of all required documents identified in the Contract Forms.

Sincerely,

Rawley Voorhies, PE Project Manager

CITY OF ROSEBURG MEMORANDUM

DATE: July 11, 2024

TO: Public Works Commission

FROM: Daryn Anderson, P.E.

VIA: Dawn Easley, Public Works Director

SUBJECT: Intergovernmental Agreement with Roseburg Urban Sanitary Authority

SE Stephens Water Main Replacement - Project No. 23WA12

ISSUE STATEMENT AND SUMMARY

Roseburg Urban Sanitary Authority (RUSA) is interested in including sanitary sewer upgrades in a city project scheduled for construction this summer. The issue for the Commission is whether to recommend the City Council authorize the City Manager to negotiate and execute Intergovernmental Agreements (IGA) to accomplish this additional work.

BACKGROUND/ANALYSIS

Staff has been contacted by RUSA regarding the potential for including sanitary sewer work to the SE Stephens Water Main Replacement Project scheduled for 2024/25 construction. In order to include this work in the City's project, it is necessary to enter into a separate IGA.

The intent of the IGA is to include RUSA's work in the City's project. RUSA contracted directly with the design consultant to provide the design, specifications and bid quantities. RUSA has been notified of the total bid cost for the items related to the sanitary sewer items and has 10 days from bid opening to decide whether to move forward with the construction. Once the project is awarded by Council, RUSA will have 45 days to provide payment for the estimated cost of the bid items. At the end of the project, a final invoice and/or refund will be sent based on actual construction quantities.

FINANCIAL AND/OR RESOURCE CONSIDERATIONS

The overall construction costs based on the lowest bid received is \$1,708,905. RUSA's share of the overall project costs based on bid items related to their improvements is \$270,397.17

TIMING ISSUES

Construction Bids were opened on July 2nd and if Commission recommends award the project bid results will be presented to the Council at their July 22nd meeting.

COMMISSION OPTIONS

The Commission has the following options:



- 1. Recommend to the City Council authorization for the City Manager to enter into an IGA with RUSA include the sanitary sewer work for this project; or
- 2. Request additional information; or
- 3. Recommend not entering into the IGA with RUSA and not include the sanitary sewer work in the City's projects.

STAFF RECOMMENDATION

Staff recommends the Commission forward a recommendation to City Council to authorize the City Manager to negotiate and enter into an IGA with RUSA for sewer improvements on SE Stephens Street as part of the SE Stephens Water Main Replacement project.

SUGGESTED MOTION

I move to recommend that the City Council authorize the City Manager to negotiate and execute Intergovernmental Agreements with RUSA to include sanitary sewer improvements with the SE Stephens Street Water Main Replacement Project.

ATTACHMENTS

None

CITY OF ROSEBURG **MEMORANDUM**

DATE:

July 11, 2024

TO:

Public Works Commission

FROM:

Ryan Herinckx

VIA:

Dawn Easley, Public Works Director

SUBJECT: SE Douglas Avenue Pavement Repairs Bid Award Recommendation - 24PW09

ISSUE STATEMENT AND SUMMARY

This memo is supplemental to the memo included in the agenda packet and includes financial considerations and recommendations not available at the time of the agenda distribution. Construction bids were received for the SE Douglas Avenue Pavement Repairs project. The issue for the Commission is whether to forward a recommendation to the City Council to award the construction contract.

BACKGROUND/ANALYSIS

As part of the City's annual pavement rehabilitation work, the City identified the rehabilitation of a portion of SE Douglas Avenue from SE Rose Street to SE Main Street. Rehabilitation work will include up to 625 square yards of road base repair and replacement of up to 6 ADA curb ramps.

The project was bid with a base bid Schedule A and two alternate schedules.

- Base Bid Schedule A: Includes 440 square yards of road base repair in SE Douglas Avenue from SE Rose Street to the west side of SE Jackson Street and from the east side of SE Jackson Street to the west side of SE Main Street. Work in this schedule also includes the replacement of two ADA curb ramps at SE Rose
- Schedule B: Includes 93 square yards of road base repair in the intersection of SE Douglas Avenue and SE Jackson Street. Work in this schedule also includes the replacement of two ADA curb ramps at SE Jackson Street.
- Schedule C: Includes 92 square yards of road base repair in SE Douglas Avenue and SE Main Street. Work in this schedule also includes the replacement of two ADA curb ramps at SE Main Street.

The construction bid documents were advertised on June 18, 2024 and bids were opened on July 9, 2024.

Three bids were received and are summarized below:



									Total All
No.	Bidder	Schedule A		Schedule B		Schedule C		Schedules	
1	Guido Inc.	\$	136,837.84	\$	59,736.84	\$	62,815.88	\$	259,390.56
2	Knife River Materials	\$	198,687.00	\$	104,566.00	\$	104,966.00	\$	408,219.00
3	Freedom Builders	\$	228,368.00	\$	94,868.00	\$	96,580.00	\$	419,816.00
	Engineer's Estimate	\$	149,550.00	\$	68,190.00	\$	79,175.00	\$	296,915.00

FINANCIAL CONSIDERATIONS

The FY 24-25 Transportation budget includes \$250,000 for this project and the Street Light/Sidewalk Fund has \$260,000 available for ADA ramp improvements. Total project costs are estimated below.

Construction:	\$ 259,390.56
Contingency (10% of Const.):	\$ 25,939.00
CM Services (est.):	\$ 20,000.00
Total Estimated Costs:	\$ 305,329.56

Proposed Funding Breakdown

Transportation Fund:	\$ 229,652.51
Street Light/Sidewalk Fund:	\$ 75,677.0 <u>5</u>
Total Estimated Costs:	\$ 305,329.56

TIMING ISSUES

The City has 45 days from bid opening to accept or reject all bids. The Commission's recommendation will be presented to the City Council at the July 22, 2024 meeting. If awarded, the Notice to Proceed would be issued in early August. The contractor is allowed 60 calendar days to complete this project.

COMMISSION OPTIONS

The Public Works Commission can provide its recommendation to the City Council to:

- a. Award Base Bid Schedule A and Alternate Schedules B and C of the contract to the lowest responsive bidder, Guido Construction, Inc. for \$259,390.56; or
- b. Request additional information; or
- c. Reject all bids.

STAFF RECOMMENDATION

The lowest bidder submitted all required documentation and is considered both responsive and responsible. Funds have been budgeted in the approved FY 24-25 budget and are available for this project. Therefore, staff recommends awarding the project to the lowest responsible bidder, Guido Construction, Inc. for \$259,390.56.

SUGGESTED MOTION

I move to recommend to the City Council award of the SE Douglas Avenue Pavement Repairs Project to the lowest responsible bidder, Guido Construction, Inc. for \$259,390.56.

ATTACHMENTS

none

CITY OF ROSEBURG MEMORANDUM



DATE:

July 11, 2024

TO:

Public Works Commission

FROM:

Dawn Easley, PW Director

SUBJECT:

Douglas Ave. Deer Creek Bridge Project -

Intergovernmental Agreement – Revised Change Order No. 1

ISSUE STATEMENT AND SUMMARY

Staff recently received a revised Change Order No.1 for the Intergovernmental Agreement (IGA) for the Douglas Avenue Deer Creek Bridge Project from the Oregon Department of Transportation (ODOT). The issue for the Commission is whether or not to forward a recommendation to the City Council to authorize the execution of the change order to the agreement.

BACKGROUND/ANALYSIS

In March 2019, the City of Roseburg was awarded a grant through the ODOT Local Bridge Program to design the replacement of the bridge on Douglas Avenue over Deer Creek. In August 2022, the City received a grant for the Construction portion of the project. On January 22, 2024, the Council approved the execution of Amendment No. 1 to the Douglas Avenue Deer Creek IGA with ODOT for the construction portion of the project. The federally funded project is led by ODOT and is scheduled to receive funding in FFY 2026. On March 25, 2024, City Council approved Change Order No. 1 to the Douglas Avenue Deer Creek IGA with ODOT to increase the total amount of the IGA. The Local Bridge Program selection committee rejected Change Order No. 1 and requested ODOT to submit a revised Change Order No. 1 requiring the City to contribute additional funds. ODOT sent staff the revised Change Order on July 10, 2024 requesting additional funds to proceed with the construction of the bridge.

The bridge is a seven-span steel rolled girder bridge that is functionally obsolete due to its width. It has a sufficiency rating of 26.1 out of 100 and a load restriction of 32 tons. The bridge rails are substandard. It is scour critical with a Scour Appraisal of 3 (SC-Unstable) with exposed footing. The Deck Appraisal is a 2 (Intolerable) and is in poor condition, progressing with exposed rebar, spalls, cracks with rust staining, and efflorescence in the deck soffit. The girders have fatigue-prone details, and all beams sag slightly. The bridge also shows signs of high water on some beams.

FINANCIAL/RESOURCE IMPACTS

Revised Change Order No. 1 decreases the total project cost to \$12,407,725, but increases the required City match funds from \$1,297,934 to \$1,504,810. The City has reserved approximately 1.3 million Surface Transportation Block Grant (STBG) funds for the match. Urban Renewal funding could also be used for a portion of the match, freeing up the Transportation Fund for other projects.

TIMING ISSUES

If the Commission provides a recommendation to authorize the execution of the amendment to the agreement, it will be presented to the City Council at their July 22, 2024 meeting.

COMMISSION OPTIONS

The Commission has the following options:

- 1. Recommend that the City Council authorize the execution of the Douglas Avenue Deer Creek Bridge Project Revised Change Order No. 1 to the Oregon Department of Transportation Intergovernmental Agreement; or
- 2. Request additional information.
- 3. Recommend not moving forward with the project at this time.

STAFF RECOMMENDATION

The existing bridge is structurally deficient, functionally obsolete, and load-restricted. The ODOT Local Bridge Program is the only viable funding source for bridge replacement. Therefore, staff recommends the Commission provide a recommendation to the Council to authorize the execution of the Douglas Avenue Deer Creek Bridge Project Revised Change Order No. 1 to the Oregon Department of Transportation Intergovernmental Agreement.

SUGGESTED MOTION

I move to recommend to the City Council to authorize the execution of the Douglas Avenue Deer Creek Bridge Project Revised Change Order No. 1 to the Oregon Department of Transportation Intergovernmental Agreement.

ATTACHMENTS

Revised Change Order No. 1



PROJECT CHANGE REQUEST (PCR)

Effective 11/1/2023, replaces all other PCR forms per project delivery bulletin PDB-05

Click the yellow "i" buttons to see guidance for that topic. Click the orange "i" button to hide the guidance. Narrative text fields will expand as you type.

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1. Expended To Date	2. Phase	3. Current FFY*	4. Proposed FFY	5. Current Phase Total Estimate	6. Budget Adjustment (+/-)	7. Proposed Phase Total Estimate
\$741,536.00	Preliminary Engineering (PE)	2024		\$1,696,475.00	\$256,923.00	\$1,953,398.00
	Right-of-Way (RW)	2025		\$95,900.00	\$257,100.00	\$353,000.00
	Construction (CN)	2026		\$9,220,600.00	\$880,727.00	10,101,327
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Nikki Messenger						
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