#### CITY OF ROSEBURG HISTORIC RESOURCE REVIEW COMMISSION Wednesday, March 19, 2025 at 4:00 pm



Public Access: - Facebook Live at www.Facebook.com/CityofRoseburg

#### AGENDA

- **CALL TO ORDER** 1.
- **ROLL CALL** 2.

Chair Katie Williams

Marilyn Aller

James DeLap

Lisa Gogal

Bentley Gilbert

Stephanie Giles

Nick Lehrbach

- APPROVAL OF MINUTES 3.
  - A. Historic Resource Review Commission Minutes from February 19, 2025
- AUDIENCE PARTICIPATION: Comments can be provided by email or hand 4. delivered/See Information on the Reverse
- **PUBLIC HEARING** 5.
  - A. HR-24-033, Historic Review for new detached single-family home and accessory detached garage structure on vacant lot addressed as 365 W. Riverside Drive in the Laurelwood Historic District (Mark Moffett, staff); and
  - B. HR-25-001, Historic Review for new rooftop solar panel installation project on existing home at 1423 SE Mill Street in the Mill-Pine Historic District (Mark Moffett, staff).
- BUSINESS FROM STAFF 6.
  - A. Memorandum regarding Re-certification for City of Roseburg Heritage All-Star Designation and other special projects in process. Please see attached memo and related Heritage All-Star document.
- **BUSINESS FROM THE COMMISSION** 7.
  - A. Election of Commission Vice-Chair.
- NEXT MEETING Wednesday April 16, 2025. 8.
- ADJOURNMENT 9.

The agenda packet is available on-line at: http://www.cityofroseburg.org/your-government/commissions/historical-resource-review/

AMERICANS WITH DISABILITIES ACT NOTICE Please contact the City Administration Office at least 48 hours prior to the scheduled meeting date if you need accommodations in accordance with the Americans with Disabilities Act.

TDD users, please call Oregon Telecommunications Relay Service at 800-735-2900.

#### CITIZEN PARTICIPATION

Comments can be provided via email to the Commission at <a href="cdd@roseburgor.gov">cdd@roseburgor.gov</a> or hand delivered to City Hall, 900 SE Douglas Avenue in Roseburg, prior to 12:00 p.m. on the day of the hearing. Comments must include the person's name and address, including whether or not they are a resident of the City of Roseburg, for the record. The Commission reserves the right to delay any action requested until they are fully informed on the matter.

The Community Development Director will provide any comments received prior to 12:00 p.m. on Wednesday March 19, 2025 to the Commission, but the comments will not be read out loud during the meeting.

For further details or information please contact the Community Development Department Monday through Friday, 8:00 a.m. to 5:00 p.m., at Roseburg City Hall, 900 SE Douglas Avenue, Third Floor, Roseburg OR 97470, phone number 541-492-6750, or e-mail <a href="mailto:kmartin@roseburgor.gov">kmartin@roseburgor.gov</a>.

# CITY OF ROSEBURG HISTORIC RESOURCE REVIEW COMMISSION MINUTES February 19, 2025

**CALL TO ORDER** – Chair Katie Williams called the meeting of the Historic Resource Review Commission to order at 4:00 p.m. in the Roseburg City Hall Council Chambers.

ROLL CALL - Chair Katie Williams, Stephanie Giles, Jim DeLap, Nick Lehrbach, and Bentley Gilbert

Absent: Commissioners Gogal and Aller

Others Present: Community Development Director Stuart Cowie, Department Technician Kristin Martin

Others in the audience: Kasey Hovik, Representative for applicant and property owner Umpqua Watersheds, and Levi Huffman with Huffman Engineering.

Director Cowie welcomed Chair Katie Williams, and congratulated her on her recent appointment as Chair of the Historic Resource Review Commission.

#### **APPROVAL OF MINUTES -**

Commissioner Gilbert moved to approve the minutes of the December 18, 2024 meeting as submitted. The motion was seconded by Commissioner Giles and approved with the following votes: Commissioners Giles, DeLap, Lehrbach and Gilbert voted yes. No one voted no. Chair Williams abstained because she wasn't on the Commission at that time.

#### **AUDIENCE PARTICIPATION - None**

#### **PUBLIC HEARING -**

Chair Williams read the procedures for the public hearing, opened the public hearing and asked for the staff report.

Historic Resource Review HR-24-030: (Stuart Cowie, Community Development Director). New detached accessory covered stage structure for Umpqua Watersheds behind the historic (1950) News Review Office/Carter Building at 533-539 SE Main Street, in the Roseburg Downtown Historic District.

Chair Williams asked Commission members if there was any exparte contact or conflict of interest they wished to declare. Commissioner Gilbert stated that although he is member of Umpqua Watersheds, he did not feel there would be a conflict of interest with his position on the Historic Resource Review Commission. There were no objections to this declaration by the remaining members of the Commission.

Director Cowie provided the staff report. The applicant proposed a new detached accessory stage building behind the historic (1950) News Review Office/Carter Building in downtown Roseburg. Intended to provide a limited and seasonal event stage venue accessory to the offices for Umpqua Watersheds which owns the property and operates out of the upper floor, the structure would be of modest scale and height and not be visible from the street. It was stated it will be of a simple, traditional, utilitarian design that could accomplish the desired function while respecting the materials and historic character of its surroundings.

Under Item B of the Staff Memo and Findings of Fact for Agency Comments, Director Cowie shared a brief summary of the various department and agency review comments submitted and of the outstanding conditions required to be met before final staff issuance of this historic site review and as needed for

submission for the Douglas County Building Permit. He went on to explain the importance of and why most site review applications are reviewed by various departments and agencies.

Director Cowie also summarized Item D, Review Criteria: RMC 12.04.110.H.1-6: New Construction/Additions to Non Historic Resources in order to provide clarity to and understanding of the review criteria for building alterations and new detached structures from any contributing historic resource inside of an historic district. He explained that the goal of this criteria was to ensure the proposed project could enhance the existing historic character of the site and surrounding area, and be compatible with the distinctive character of the historic resource and associated resources.

Staff found that the guidelines for construction of a new building in a historic district at RMC 12.04.110.H could be met for this project to be approved. Based on the information provided by the applicant and the findings in this report, staff recommended that the Historic Resource Review Commission approve the proposal.

Kasey Kovik spoke on behalf of the applicant and property owner Umpqua Watersheds, and expressed thanks to the Commission for their support of the project.

Commissioner Gilbert stated he was pleased to see such development in downtown Roseburg and hoped it would encourage more visitors to the community.

Public hearing was closed and there were no further questions or discussion

Commissioner DeLap moved to approve Historic Resource Review application #HR-24-030 for construction of a new detached covered stage structure behind the historic (1950) News Review Office/Carter Building at 533-539 SE Main Street in the Roseburg Downtown Historic District, based on the applicant's proposal and revised drawings. The motion was seconded by Stephanie Giles and approved with the following votes: Chair Williams and Commissioners Giles, DeLap, Lehrbach, and Gilbert voted yes. No one voted no.

#### **BUSINESS FROM COMMISSION** - None

**ADJOURNMENT** – The meeting adjourned at 4:12 p.m. The next Historic Resource Review Commission meeting is scheduled for March 19, 2025

Respectfully submitted,

Kristia Martin

Kristin Martin

Department Technician



# CITY OF ROSEBURG HISTORIC RESOURCE REVIEW COMMISSION AGENDA ITEM REPORT

HRRC Review No. HR-24-033

Meeting Date: March 19, 2025

Prepared for: Historic Resource Review Commission
Staff Contact: Mark Moffett, Senior Planner

Request: Historic Review Request at 365 W. Riverside Drive

#### PROPOSAL SUMMARY:

Bentley Moore is the applicant and designer for a proposed new home being constructed on a vacant lot in the Laurelwood Historic District by Lorreen Robinson and Evan Barnes. The proposal includes a new two-story detached home with a partial daylight basement, as well as a detached two-story garage and storage building north of the house. The design includes low-pitched 5:12 gabled roof forms, with horizontal siding on the main and board-and-batten siding on the upper floors. Windows are primarily 4-over-1 hung on the front and rear elevations, with simpler single-hung and fixed windows on the sides. Materials include cementitious composite materials for exterior siding, fiberglass windows, wood doors, and asphalt composition shingles on the roof. A 20-panel solar array is shown on the southern elevation of the main house roof, and the house also includes a covered front porch and elevated rear deck. The project occurs on a vacant riverfront lot which is already addressed as 365 W. Riverside Drive.

#### **CONCLUSION AND RECOMMENDATION:**

Guidelines for the construction of a new building in a historic district at RMC 12.04.110.H must be met for this project to be approved. Based on the information provided by the applicant and the findings included in this report, staff recommends that the Historic Resource Review Commission conditionally approve this proposal.

#### **SUGGESTED MOTION:**

BASED ON THE APPLICANT'S PROPOSAL AND PLAN SET, THE HISTORIC RESOURCE REVIEW COMMISSION CONDITIONALLY **APPROVES** HISTORIC RESOURCE REVIEW APPLICATION #HR-24-033 FOR CONSTRUCTION OF A NEW DETACHED HOME AND GARAGE STRUCTURE ON A VACANT LOT ADDRESSED AS 365 W RIVERSIDE DRIVE IN THE LAURELWOOD HISTORIC DISTRICT. MODIFICATIONS TO THE SETBACKS OR VARIANCE(S) ARE REQUIRED PRIOR TO FINAL APPROVAL, IN ADDITION TO CONDITIONS B THROUGH D NOTED IN THE CONCLUSION.

### IN THE MATTER OF THE REQUEST FOR HISTORIC RESOURCE REVIEW APPROVAL AT 365 W. RIVERSIDE DRIVE

## BEFORE THE ROSEBURG HISTORIC RESOURCE REVIEW COMMISSION ORDER OF APPROVAL

#### I. NATURE OF APPLICATION

Bentley Moore is the applicant and designer for a proposed new home being constructed on a vacant lot in the Laurelwood Historic District by Lorreen Robinson and Evan Barnes. The proposal includes a new two-story detached home with a partial daylight basement, as well as a detached two-story garage and storage building north of the house. The design includes low-pitched 5:12 gabled roof forms, with horizontal siding on the main and board-and-batten siding on the upper floors. Windows are primarily 4-over-1 hung on the front and rear elevations, with simpler single-hung and fixed windows on the sides. Materials include cementitious composite materials for exterior siding, fiberglass windows, wood doors, and asphalt composition shingles on the roof. A 20-panel solar array is shown on the southern elevation of the main house roof, and the house also includes a covered front porch and elevated rear deck. The project occurs on a vacant riverfront lot which is already addressed as 365 W. Riverside Drive.

#### II. HISTORIC RESOURCE REVIEW COMMISSION HEARING

A public hearing on the application before the Roseburg Historic Resource Review Commission occurred on March 19, 2025. During that hearing, the Commission reviewed historic review application number HR-24-033 and it was made part of the record.

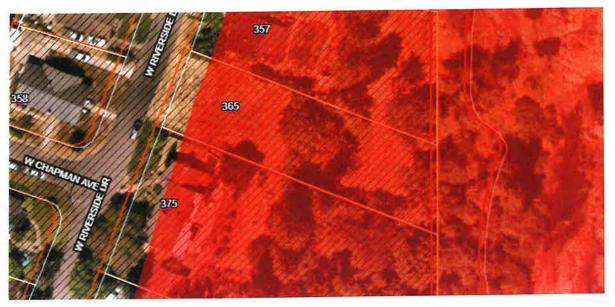
#### III. FINDINGS OF FACT

#### A. EXISTING CONDITIONS

- The Historic Resource Review Commission takes official notice of the Roseburg Urban Area Comprehensive Plan adopted by City Council Ordinance No. 2980 on December 9, 1996 and of the Roseburg Municipal Code Ordinance No. 3497, as originally adopted March 12, 2018, as both may have been amended from time-to-time.
- ii. The subject site may be described as Township 27 South, Range 06 West, Section 13DD, Tax Lot 07601, Willamette Meridian; Tax ID# R145509.
- iii. The property is zoned R7.5 (Single-Family Residential) and abuts other R7.5-zoned properties. The site is within the Laurelwood Historic District. The property is currently vacant and descends towards the South Umpqua River bank, but a separate private parcel is located between the property and the western channel that wraps around Elk Island. The majority of the property is located within the Floodway designation on the Federal Emergency Management Agency (FEMA) Flood Insurance Maps. As a result of the historic district and floodway designations, the site is subject to both the Floodplain and Historic Districts Overlays.
- iv. In the December 12, 2024 incomplete letter, the applicant was advised that either an approved letter from FEMA removing the project area from the Floodway or a detailed "no-rise" Hydrologic Engineering Center River Analysis System (HEC-RAS) study would be required prior to approval of the project, given the location in a designated floodway. This is consistent with regulations in the Floodplain Overlay of the Roseburg Municipal Code (RMC) at Section 12.04.090.EE. In response, the applicant provided a preliminary elevation certificate dated November 27, 2024. After reviewing the applicant's request, FEMA responded with an approved Letter of Map Revision (LOMR) dated

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February 14, 2025, removing the project area identified on the elevation certificate from the Floodway. As a result, because the project area is no longer located in the flood hazard area, the "no-rise" letter is no longer necessary, and the project can proceed with only pre- and post-construction elevation certificates to verify the structure is property elevated above the designated flood hazard area.



Site Aerial Photo - Floodway in Red

- v. Use regulations (RMC 12.04.030.B.1) and development standards of the R7.5 zone (RMC 12.04.030.B.5) apply and can be met as shown on the proposed plans with two exceptions. Houses are allowed by-right in the R7.5 zone. Maximum lot coverage of 55%, minimum rear setback of 10', and maximum building height of 35' are met. However, on the revised plans submitted to make the case complete, side and rear setbacks are no longer met. There is a provision to allow front setback averaging based on the abutting lots on either side of a proposed home (RMC 12.08.040.C), but in this case both adjacent homes have setbacks of approximately 22' and 27' (approximately 30' and 35' from the curb), so this provision cannot be used. While the original plans showed a 20' front setback, the revised plans reduced the setback to only 15'. Similarly, while the minimum 5' side setbacks were met with the original proposal, a new structure labeled as "2500 gallon rain water storage" was added with the revised plans that encroaches partly into the side setback.
- vi. Given the depth of the home and the allowable building area outside the floodway, a front setback Variance is necessary to allow the revised building placement. Also, the rain water storage tank will need to be removed, or a side setback Variance will also be necessary. To address this situation, a condition of approval will clarify that the front and side setback issues must be addressed either through a separate variance or revised site plan prior to final approval.
- vii. This application was submitted on November 27, 2024. Staff sent an incomplete letter on December 12, 2024, and the case was deemed complete on March 4, 2025. Therefore, the 120-day deadline for a final decision in this application, including any continued hearings and local appeals, expires on July 2, 2025.

#### **B.** AGENCY COMMENTS

This application was reviewed by the three standard public agencies that comment on new houses and detached structures. Roseburg Public Works has responded to the request with extensive but standard comments regarding streets, permitting, water service and system development charges. Separate public works permits have been provided and must be paid for prior to city approval. In

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lieu of requiring sidewalks on the street frontage, Public Works is requiring that a Local Improvement District (LID) agreement be signed. In order to memorialize these requirements, a condition of approval will note all Public Works fees must be paid and the LID agreement must be completed prior to the final approval packet being sent to the Douglas County Planning Department.

The Roseburg Urban Sanitary Authority (RUSA) has reviewed the proposal and responded with comments and permitting requirements. The applicant will need to excavate the main sewer line safely and request that RUSA install a service tee on the main line, and a new building sewer from the tee to the future house must be installed to relevant standards and code. Inspections are required prior to final approval, and all fees and charges must be paid. The neighboring property to the south has a private sanitary sewer service line that crosses the property: the applicant shall confirm that the construction of the new property does not conflict with the service of 375 W. Riverside Drive. A condition of approval will note that all RUSA requirements must be satisfied as necessary prior to city approval and during construction.

The Roseburg Fire Department has reviewed the proposal and offered no objections to approval. Existing access and water supply appear to be adequate.

#### C. ANALYSIS

New construction on a vacant parcel inside historic districts requires consideration before the Historic Resource Review Commission (HRRC) prior to approval, with publication of a staff report before the hearing. The appropriate guidelines are those found at RMC 12.04.110.H.1-6.

The applicant has the burden of proof to show that all the relevant historic review guidelines have been met, and that the proposal complies with all applicable criteria of the Roseburg Municipal Code (RMC 12.10.010.0.1.a).

# D. REVIEW CRITERIA: RMC 12.04.110.H.1-6: NEW CONSTRUCTION/ADDITIONS TO NON-HISTORIC RESOURCES

This section applies to all new construction that is detached from any contributing historic resource inside of a historic district. The goal is to ensure the project can enhance the existing historic character of the site and surrounding area, and to be compatible with the distinctive character of the district. Affirmative findings shall be documented addressing the following guidelines based upon their relative importance.

- 1. Siting New and Relocated Buildings. New, added or relocated buildings are sited according to features of the surrounding neighborhood and the overall character of the historic area in terms of orientation, distance to adjacent buildings, traditional setback, and retention of important site features per the requirements of the Secretary of Interior's Standards of Historic Preservation Project and the Historic Preservation League of Oregon's Rehab Oregon Right manual and as follows:
  - **a.** Orientation. The new or relocated building is oriented in a manner to maintain the traditional pattern of the block.
  - **b. Distance**. The distance between the new or relocated building and the adjacent historic resource is compatible with the spacing between existing resources on the same street.
  - c. Setback. The setback of the new or relocated building is consistent with the setback of adjacent historic resources on the street.
  - d. Design. The overall character of the new construction or relocated building is compatible with existing site features (landscaping, garages and driveways, if applicable) and the traditional character of the surrounding area.

<u>Findings for 1:</u> The proposed house faces and is oriented to the street, like other homes in Laurelwood. Distances side-to-side between the proposed house and adjacent houses on either side are also compatible with others in the neighborhood, most of which come to within a range of 5' to

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10' from the property line. The overall character of the home is contemporary, with both horizontal and board-and-batten siding that is reflective of traditional home design. The overall character of the home is of a contemporary residence with traditional and craftsman elements, in keeping with the surrounding area.

The front setback shown on the revised plans shows a 15' setback to the covered front porch, which extends across the entire street-facing front façade. Although the original plans showed a 20' setback which is more in keeping with the surrounding properties and neighborhood, the revised plans show only a 15' front setback, presumably reduced to ensure the home can fit on the property in the buildable area outside the floodway. Although most homes in Laurelwood are set back approximately 5' to 10' further from the street, the "encroachment" into the most common front setback for the neighborhood is occupied exclusively by a single-story, unenclosed front porch that does not significantly contribute to the bulk of the structure. Although a separate front setback variance will be required prior to final City approval of the revised drawings showing the house with a 15' setback, the primary mass of the house itself behind the front porch is placed consistently with other homes in the neighborhood. Based on the above findings, this guideline is met.

2. **Height**. The proportion of the new or relocated building is compatible with the average height of the traditional character of the surroundings.

Findings: The proposed home is two stories on the street side, with an exposed partial daylight basement on the east or back side facing the South Umpqua River. There are many two- and one-and-a-half-story homes in the neighborhood, including those directly across the street to the west and on the lot to the north. Many of the lots with a partial upper story, like the home directly to the north, also have steeply-pitched roofs which create a taller vertical profile as they face the street. At approximately 23' tall on the side facing the street, and another approximately 8' tall on the rear elevation, the height of the home is compatible with the average and traditional homes in the district. Therefore, this guideline is met.

3. Bulk and Scale. The bulk and/or proportions (size, mass, and/or volume) of any new or relocated building are compatible with the traditional character of the surrounding. Examine the massing of nearby buildings (whether symmetrical or asymmetrical, central block or L-shape), and design the new building with similar bulk.

<u>Findings:</u> As noted under findings for guideline 2 (height) directly above, the bulk and scale of this home is compatible with the traditional home sizes in the neighborhood. There are several other examples of full two-story homes with shallow-pitched roofs, including those at 415 W. Madrone and 322 W. Chapman. Therefore, this guideline is met.

4. Materials. The materials are consistent with the predominant materials and finishes found on other resources in the surrounding area. Examine the color, texture, pattern, composition, and scale of neighboring historic resources.

<u>Findings:</u> The applicant has designed the building cementitious composite siding that resembles wood siding when painted, as well as fiberglass hung and fixed windows and wood doors. Neutral and earth-toned colors are proposed, and the design features traditional siding and window details as well as Craftsman-inspired elements such as the lighting. This guideline is met.

5. Width. The proportion of the new or relocated buildings is compatible with the average width and massing of the neighboring buildings. If a building is wider than other buildings on the block, the facade should be broken up into narrower bays that reflect the common historic widths.

<u>Findings:</u> The width of the structure is compatible with the typical width of nearby homes, and the garage and house are separated to reduce the overall massing of the project. With a house façade

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that is approximately 30' wide facing the street, the home is narrower on the front elevation than either abutting home, which measure approximately 55' to 69' wide. Both homes directly across the street are between approximately 30' to 35' wide. Therefore, this guideline is met.

- 6. **Specific Design Elements.** Design elements need to be compatible with the existing character of the surroundings with consideration for, but not limited to:
  - **a.** Roof Form. Visually, the roof form is the most important element in the overall building form. Keep roof forms consistent with the shapes traditionally used.
  - b. Windows and Doors. Keep the proportions and pattern of window and door opening similar to neighboring historic buildings. Keep the rhythm of solids (walls) and voids (windows and doors) consistent with the dominant pattern set in the area.
  - c. Exterior Siding. Select siding material that is compatible with the historic materials used in the neighborhood. Only use substitute siding materials if similar in style to those used historically.
  - d. Architectural Details. Architectural features are to complement the details and style of the neighboring historic buildings. Architectural elements such as eave details, window trim, water tables, and cornices help new buildings blend in with surrounding resources.

Findings: The roof forms are all shallow-pitched gable roofs, which is a traditional form found elsewhere in the neighborhood. Window and door openings are primarily 4-over-2 hung windows that integrate well with historic window patterns in the district. Siding too, as noted in earlier findings, is compatible with the character of the area and of traditional design. Architectural details including projecting eaves, a covered front porch with support posts, brackets and trimmed vents will help the new home blend in well. Changing the siding from the main to upper floor on both structures also helps to reduce the scale of the building and provide visual interest, in keeping with traditional architectural patterns nearby.

Rooftop solar panels are shown on the south-facing upper gable of the primary house roof form, but no details on accessory equipment or cabling have been provided. Although not typically approvable for a historic district on a street façade of a historic building, the flat pitch of the roof and side-facing roof profile will reduce the visual impact of the proposed solar panels on the streetscape. In order to ensure that the accessory equipment is placed discretely in a way that won't detract from the historic streetscape or impact direct views from the neighbors, a condition of approval will require the accessory equipment for the rooftop solar panels shall be located internally on exterior side walls between the house and garage, or on a rear façade. With the noted condition of approval, this guideline is met.

#### IV. CONCLUSION

The applicant has proposed a new detached single-family home and accessory detached garage on a vacant lot in the Laurelwood Historic District. The house is designed with traditional forms and Craftsman-like design elements that will allow the building to blend in with the surrounding homes. Although placed somewhat closer to the street than other homes nearby in order to reduce projecting into the flood hazard area in the back yard, the reduced front setback is occupied exclusively by an unenclosed single-story porch, and the applicant will be required to receive approval of a separate future front setback Variance.

Based on the above findings, the Historic Resource Review Commission APPROVES Historic Resource Review application #HR-24-033 for a new single-family detached home and accessory detached garage structure on a vacant lot in the Laurelwood Historic District addressed as 365 W. Riverside Drive. This approval is granted based on the revised plan set, and subject to the following conditions of approval:

A. Front and side setback issues must be addressed through submittal of a revised site plan showing a conforming front and side setback, or through approval of a separate Variance request to the relevant standard prior to any final approval packet being sent to the Douglas County Building Department.

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- B. All Public Works fees must be paid and the LID agreement must be completed prior to the final approval packet being sent to the Douglas County Planning Department.
- C. All RUSA requirements must be satisfied as necessary prior to city approval and during construction.
- D. Accessory equipment for the rooftop solar panels shall be located internally on exterior side walls between the house and garage, or on a rear façade.

#### V. ORDER

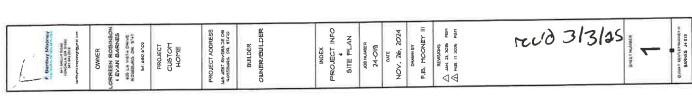
BASED ON THE APPLICANT'S PROPOSAL AND PLAN SET, THE HISTORIC RESOURCE REVIEW COMMISSION CONDITIONALLY **APPROVES** HISTORIC RESOURCE REVIEW APPLICATION #HR-24-033 FOR CONSTRUCTION OF A NEW DETACHED HOME AND GARAGE STRUCTURE ON A VACANT LOT ADDRESSED AS 365 W RIVERSIDE DRIVE IN THE LAURELWOOD HISTORIC DISTRICT. MODIFICATIONS TO THE SETBACKS OR VARIANCE(S) ARE REQUIRED PRIOR TO FINAL APPROVAL, IN ADDITION TO CONDITIONS B THROUGH D NOTED IN THE CONCLUSION.

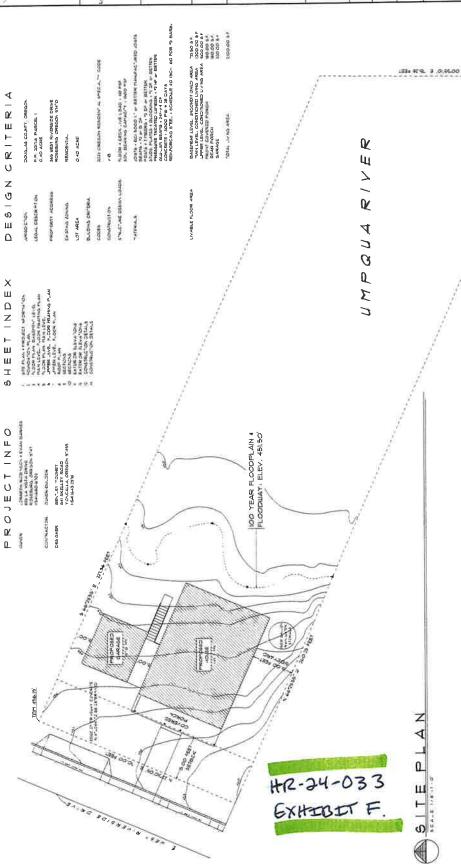
| Stuart Cowie, Community Development Director              |   |                                  | Date         |
|---|---|----------------------------------|--------------|
| Katie Williams, Historic Resource Review Commission Chair |   |                                  | Date         |
| Historic Resource Review                                  | Commission Members:                     |                                  |              |
| Katie Williams, Chair<br>Bentley Gilbert                  | Lisa Gogal, Vice Chair<br>Nick Lehrbach | Marilyn Aller<br>Stephanie Giles | James De Lap |

#### Exhibits (ATTACHED exhibits in bold font):

- A. Application Form
- B. Old, original plan set not approved
- C. Incomplete letter, sent Dec. 12, 2024
- D. Pre-construction elevation certificate
- E. LOMR Case No. 25-10-0172A
- F. Revised plan set (15 pages), rec'd. 3/3/25 (Site Plan, Floor Plans and Elevation sheets (5 pages) ATTACHED)
- G. Supplemental statement and exhibits from owners, rec'd 3/4/25
- H. Supplemental materials information from owners, rec'd. 3/11/25

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# GENERAL NOTES

- CONTRACTOR IS RESPONDED. FOR VERIF CATION OF 41. DIFES DIS NOTES AND CONTINGS PRICE TO STARTING WORK NOTIFY THE DISCHER OF ANTOBERFANCED OR INCONSISTENCES.
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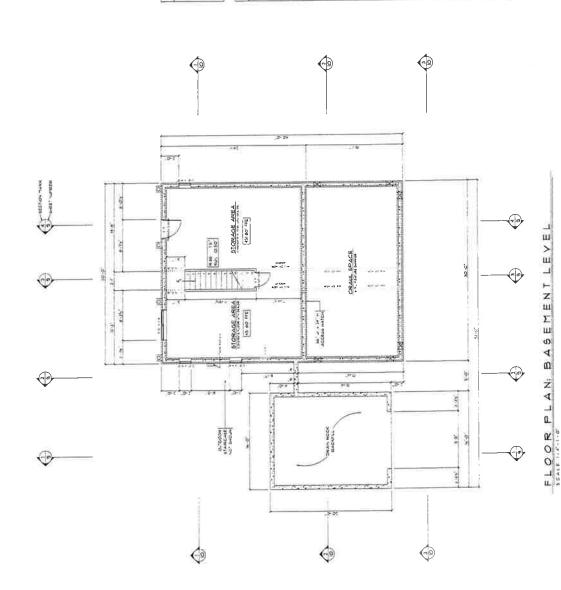
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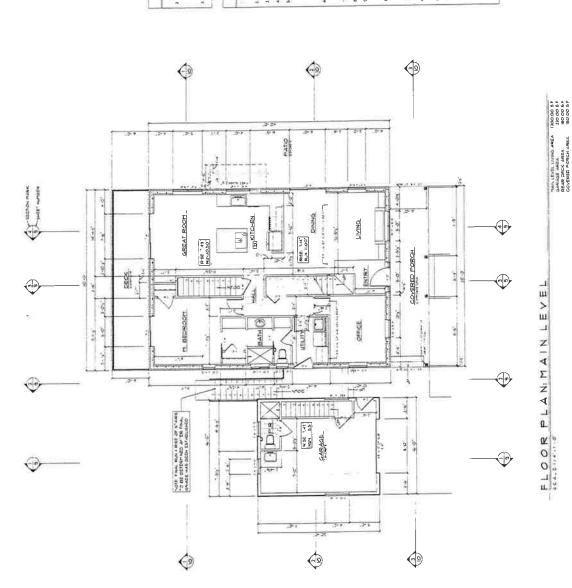
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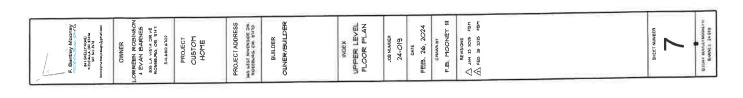


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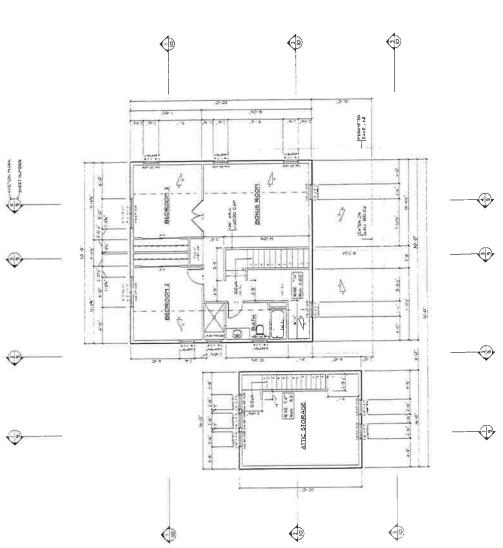
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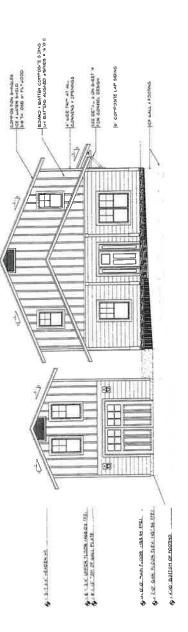
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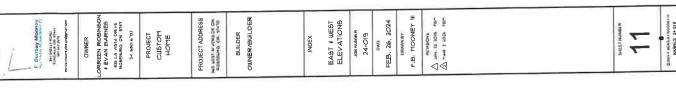
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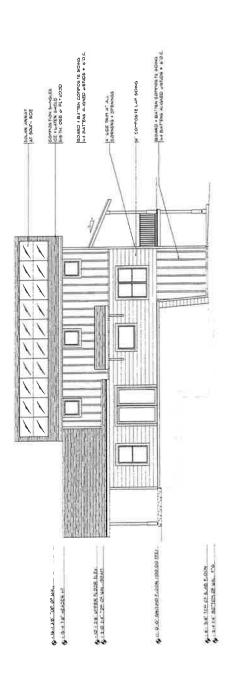


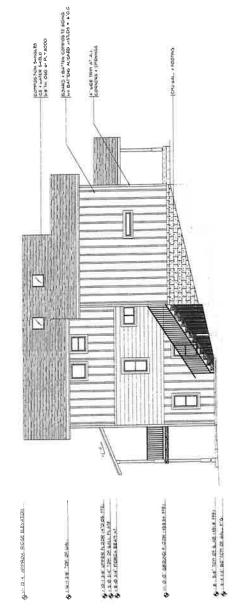
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# CITY OF ROSEBURG HISTORIC RESOURCE REVIEW COMMISSION AGENDA ITEM REPORT

HRRC Review No. HR-25-001

Meeting Date: March 19, 2025

Prepared for: Historic Resource Review Commission

Staff Contact: Mark Moffett, Senior Planner

Request: Historic Review Alteration Request for Rooftop Solar at 1423 SE Mill Street

#### **ISSUE STATEMENT AND SUMMARY:**

Andrew Castleman of Purelight Power Medford, on behalf of property owner Eirick Wales, has requested approval of a rooftop solar installation with wall-mounted accessory equipment on the home at 1423 SE Mill Street. The property is located inside the boundaries of the Mill-Pine Historic District. Constructed in the 1940s outside the primary period of significance for the district, the house is classified in district documents as a "Compatible" resource in the district. The proposal includes 30 total solar panels, including 13 on the primary street-facing roof surface, 7 on the rear roof surface, and 10 on the garage behind the house.

#### CONCLUSION/RECOMMENDATION:

With the conditions of approval as noted in the findings and included below, the relevant exterior alteration guidelines can be met. Staff recommends the Historic Resource Review Commission approve the Historic Review application for seventeen roof-mounted solar panels on secondary roof surfaces, but not for the thirteen panels on the primary street-facing roof surface of the home. Subject to the following conditions of approval:

- Any significant deviation from this approval shall be re-reviewed by the City of Roseburg Community Development Department and Historic Resource Review Commission prior to approval.
- 2. The thirteen solar panels proposed on the primary, western street-facing roof surface of the home do not meet the historic review criteria, thus will not be approved as proposed. However, the subject panels may be approved with no further historic review under the condition they are relocated to secondary roof surfaces that do not impact the visual integrity of the home's primary frontage.

#### SUGGESTED MOTION:

I MOVE TO ADOPT PROPOSED FINDINGS OF FACT AND ORDER TO CONDITIONALLY **APPROV**E HISTORIC REVIEW NUMBER HR-25-001 FOR A ROOF-MOUNTED SOLAR INSTALLATION ON THE SECONDARY ROOF SURFACES OF THE HOUSE AT 1423 SE MILL STREET, AS DETAILED IN THE STAFF FINDINGS, CONCLUSION AND ORDER.

#### IN THE MATTER OF THE REQUEST FOR PROJECT APPROVAL AT 1423 SE MILL STREET

# BEFORE THE ROSEBURG HISTORIC RESOURCE REVIEW COMMISSION ORDER OF APPROVAL

#### I. NATURE OF APPLICATION

Andrew Castleman of Purelight Power Medford, on behalf of property owner Eirick Wales, has requested approval of a rooftop solar installation with wall-mounted accessory equipment on the home at 1423 SE Mill Street. The property is located inside the boundaries of the Mill-Pine Historic District. Constructed in the 1940s outside the primary period of significance for the district, the house is classified in district documents as a "Compatible" resource in the district. The proposal includes 30 total solar panels, including 13 on the primary street-facing roof surface, 7 on the rear roof surface, and 10 on the garage behind the house.

#### II. HISTORIC RESOURCE REVIEW COMMISSION HEARING

A public hearing was held on the application before the Roseburg Historic Resource Review Commission on March 19, 2025. During that hearing, the Commission reviewed historic application number HR-25-001 and it was made part of the record.

#### III. FINDINGS OF FACT

#### A. EXISTING CONDITIONS

- The Historic Resource Review Commission takes official notice of the Roseburg Urban Area Comprehensive Plan adopted by City Council Ordinance No. 2980 on December 9, 1996 and of the Roseburg Municipal Code Ordinance No. 3497, as originally adopted March 12, 2018, as both may have been amended from time-to-time.
- ii. The subject site may be described as Township 27 South, Range 06 West, Section 24DC, Taxlot 01000; Tax ID# R73342.
- iii. The property is zoned MR14 (Limited Multi-family Residential) and is surrounded by MR14 zoned properties.
- iv. The existing structure is listed as Compatible resource within the historic district, and is regulated as an historic resource per RMC 12.04.110(B).
  - This one story house with a gable roof and square plan is a mid-century addition to the district. It has both fixed and one-over-one double-hung sash windows. Siding is imitation brick sheating. There is no additional information on the home with regards to original owner(s), social or historical background, etc.
- v. The proposed solar installation includes thirteen panels on the primary western street-facing roof surface, seven panels on the eastern roof surface of the home, and 10 panels on the garage behind the home. The panels on the rear of the home and garage would be difficult to see from the street, but the 13 panels on the primary street-facing wall would be clearly visible from SE Mill Street.

#### B. AGENCY COMMENTS

Solar panel applications are not sent out for review by Roseburg Public Works, Roseburg Fire, or the Roseburg Urban Sanitary Authority. As a project that does not result in new structures on the ground, or impact water, sewer, or transportation services, there are no relevant agency comments for this

March 19, 2025 Page 2 of 6

application. During installation the applicant will be required to comply with any conditions of approval.

#### C. ANALYSIS

Application for alterations of Historic Resources must comply with standards found in RMC 12.04.110(G).

# D. REVIEW CRITERIA: RMC 12.04.110.H.1-6: NEW CONSTRUCTION/ADDITIONS TO NON-HISTORIC RESOURCES

This section applies non-historic, non-contributing, secondary, ineligible or similarly classified property, including "compatible". The goal is to ensure the project can enhance the existing historic character of the site and surrounding area, and to be compatible with the distinctive character of the district. Affirmative findings shall be documented addressing the following guidelines based upon their relative importance.

- Siting New and Relocated Buildings. New, added or relocated buildings are sited according to
  features of the surrounding neighborhood and the overall character of the historic area in terms of
  orientation, distance to adjacent buildings, traditional setback, and retention of important site
  features per the requirements of the Secretary of Interior's Standards of Historic Preservation Project
  and the Historic Preservation League of Oregon's Rehab Oregon Right manual and as follows:
  - a. Orientation. The new or relocated building is oriented in a manner to maintain the traditional pattern of the block.
  - **b. Distance.** The distance between the new or relocated building and the adjacent historic resource is compatible with the spacing between existing resources on the same street.
  - c. Setback. The setback of the new or relocated building is consistent with the setback of adjacent historic resources on the street.
  - **d. Design.** The overall character of the new construction or relocated building is compatible with existing site features (landscaping, garages and driveways, if applicable) and the traditional character of the surrounding area.
- 2. Height. The proportion of the new or relocated building is compatible with the average height of the traditional character of the surroundings.
- 3. Bulk and Scale. The bulk and/or proportions (size, mass, and/or volume) of any new or relocated building are compatible with the traditional character of the surrounding. Examine the massing of nearby buildings (whether symmetrical or asymmetrical, central block or L-shape), and design the new building with similar bulk.

Findings for 1 through 3: No new or relocated buildings are proposed. These guidelines do not apply.

4. **Materials.** The materials are consistent with the predominant materials and finishes found on other resources in the surrounding area. Examine the color, texture, pattern, composition, and scale of neighboring historic resources.

Findings: Roof materials in the district are primarily plain asphalt shingle. There are a few homes with tongue-in-groove metal roofing, as found on the home directly to the south, but the overwhelming majority are asphalt shingle. The proposed solar panels are elevated above the roof surface and constructed of black metal, glass and/or acrylic or similar components, which is not consistent with the predominant materials and finishes or roofs found in the district.

For the 7 panels found on the rear of the home and garage, these will not be readily visible from the street, and therefore will not have significant impact on the historic district streetscape and appearance. However, the 13 panels on the primary western street-facing roof surface are not consistent with the predominant materials and finishes of roof surfaces in the historic district.

March 19, 2025 Page 3 of 6

For the 17 panels on the rear roof plane of the home and the garage, there are no significant impacts to the historic streetscape, and staff agrees with the applicant's statements (see attached) that these features could be removed in the future without impacting the historic structure. However, for the 13 panels on the primary western street-facing façade, the 13 roof panels cover the majority of the roof plane and will be prominently visible from the street, and out of character with the predominant materials and finishes of roof surfaces in the district. To provide the applicant flexibility in revising the proposal, considering there is additional room for panels on the rear roof surfaces of the home, a clause in the approval language will note that panels not approved on the primary west roof plane could be re-located elsewhere on the roof surfaces shown in the permit set, provided they are flushmounted to the roof as proposed elsewhere.

Therefore, based on these findings, this materials guideline can be met for the 17 panels on the rear east-facing roof plane of the home and the garage roof, but not for the primary west-facing roof plane of the home.

5. Width. The proportion of the new or relocated buildings is compatible with the average width and massing of the neighboring buildings. If a building is wider than other buildings on the block, the facade should be broken up into narrower bays that reflect the common historic widths.

<u>Findings:</u> This guideline relates to the width of new or relocated buildings, and therefore is not applicable to the current proposal for rooftop solar panels.

- 6. **Specific Design Elements.** Design elements need to be compatible with the existing character of the surroundings with consideration for, but not limited to:
  - **a.** Roof Form. Visually, the roof form is the most important element in the overall building form. Keep roof forms consistent with the shapes traditionally used.
  - **b. Windows and Doors.** Keep the proportions and pattern of window and door opening similar to neighboring historic buildings. Keep the rhythm of solids (walls) and voids (windows and doors) consistent with the dominant pattern set in the area.
  - c. Exterior Siding. Select siding material that is compatible with the historic materials used in the neighborhood. Only use substitute siding materials if similar in style to those used historically.
  - **d.** Architectural Details. Architectural features are to complement the details and style of the neighboring historic buildings. Architectural elements such as eave details, window trim, water tables, and cornices help new buildings blend in with surrounding resources.

<u>Findings:</u> There are no changes to windows and doors, exterior siding or architectural details associated with this application, so sub-guidelines b, c and d do not apply.

As noted in the guideline above, the roof is the most important element in the overall building form, and roof forms should be consistent with the shapes traditionally used. To the right is a street view picture of the primary west-facing roof on the subject house.

There is only one other example of cityapproved rooftop solar panels in the Mill-Pine Historic District. The only other one approved was located on a detached garage



at the rear of 1413 SE Mill Street, two lots north of the subject site. These panels were located on a shed roof which faces away from the street and are not directly visible from either SE Mill or SE Sykes. This is comparable to several other solar panel installations on historic properties in Roseburg in

March 19, 2025 Page 4 of 6

recent years, where solar panels can be approved on rear or secondary roof planes that are perpendicular to or otherwise not prominently visible, but the primary street-facing roof surfaces have been considered off-limits for historic buildings out of a concern for historic character and the keeping the traditional, historic appearance of historic resources.

As noted above under findings for the materials guideline at RMC 12.04.110.H.4 and incorporated herein, the proposed rooftop solar panels are not consistent with the traditional character of roof surfaces in the Mill-Pine Historic District. Rooftop solar panels are elevated above the traditionally flat, asphalt-shingled roof plane, and include accessory mounting devices and cabling connections that rise above the roof surface and change the appearance and profile of the roof. A simple, traditional, flush asphalt shingle roof form is the exclusive appearance found on other homes in the district that do not have metal roofs. Adding rooftop solar panels on the subject home on the primary western street-facing roof plane would be a singular anomaly in the district, and would be out of character with the traditional roof form and appearance found on Roseburg's historic buildings.

The City of Roseburg supports the development of small-scale, distributed energy systems including rooftop solar panels, and has even approved them on historic homes for secondary and rear facades in many cases where the historic character from a street view is not significantly impacted. Historic buildings occupy only a tiny fraction of the city overall, but are subject to city and state requirements that seek to preserve and enhance the historic character and place.

For the 17 panels on the rear, east-facing roof plane of the home, as well as those atop the garage behind the house, staff finds that the rooftop panels will not significantly impact historic resources and can be approved per the roof form guideline. For the 13 panels proposed on the primary street-facing façade, staff finds that roof form guideline is not met. To provide the applicant flexibility, a clause will be added to the decision language allowing the applicant to relocate solar panels to the rear-façade of the home, provided they are flush-mounted directly to the roof surface as proposed in the plan set.

#### IV. CONCLUSION

The applicant has proposed a rooftop solar installation on a home at 1423 SE Mill Street in the Mill-Pine Historic District. The relevant historic guidelines at RMC 12.04.110.H.1-6 must be met for this project to be approved. Based on the above findings, the Historic Resource Review Commission approves the Historic Review application for 17 solar panels on the easterly rear-facing roof slope of the home and on the garage behind the home, but not for the 13 solar panels on the westerly primary street-facing roof slope of the home facing SE Mill Street. As noted in the findings for this decision and in condition 2, the 13 solar panels on the street-facing roof surface may be relocated without further review to the rear roof surfaces of the home, provided they are flush-mounted directly to the roof surface as proposed for other solar panels in the project.

The above approval for solar panels on the secondary roof surfaces of the home is granted based on the following conditions of approval:

- 1. Any significant deviation from this approval, other than those identified in condition 2 below, shall be re-reviewed by the City of Roseburg Community Development Department and Historic Resource Review Commission prior to approval.
- 2. The thirteen solar panels proposed on the primary, westerly street-facing roof surface of the home do not meet the historic review criteria, and are not approved as proposed. However, these solar panels may be approved with no further historic review under the condition they are relocated to existing secondary roof surfaces that do not directly face SE Mill Street, provided they are flush-mounted directly to the roof surface as proposed elsewhere in the plan set.

March 19, 2025 Page 5 of 6

#### V. ORDER

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Historic Resource Review Commission Members:

Stuart Cowie, Community Development Director

Katie Williams, Chair Lisa Gogal, Vice Chair Marilyn Aller

Bentley Gilbert Nick Lehrbach

Katie Williams, Historic Resource Review Commission Chair

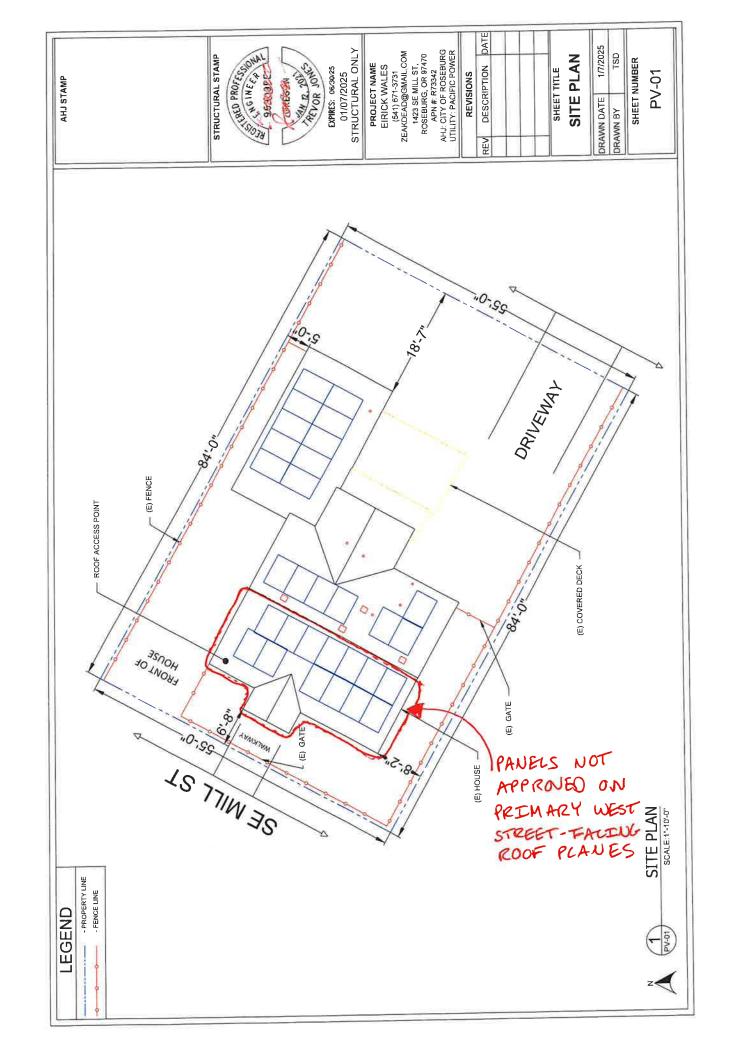
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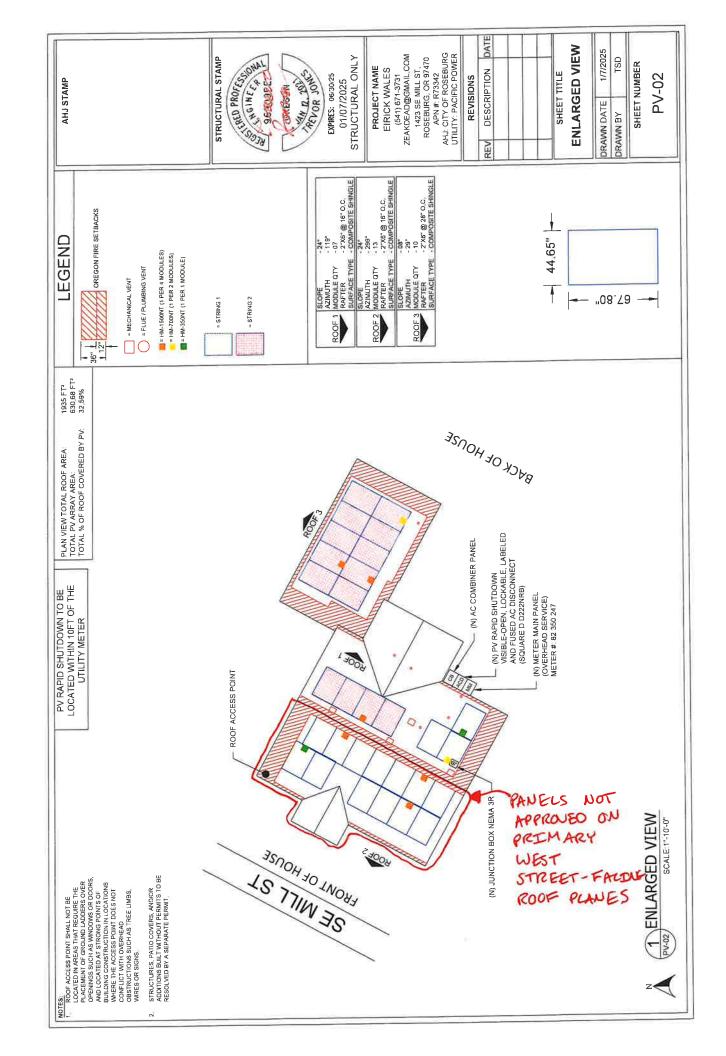
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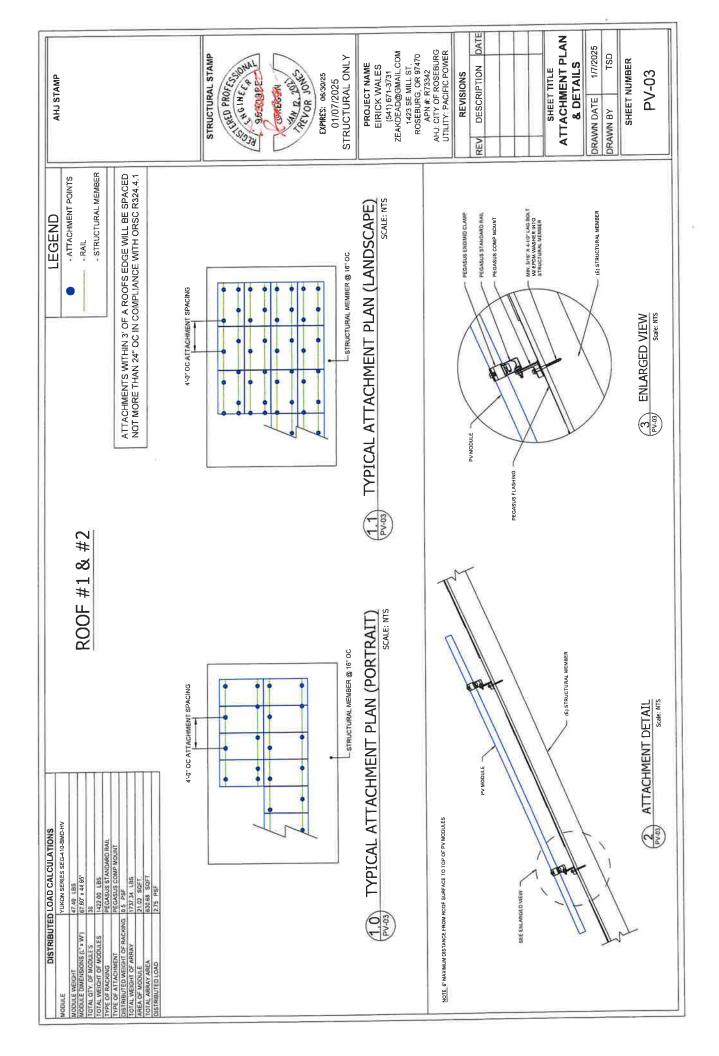
Attachments: Approved Plan Set - Most Relevant Pages

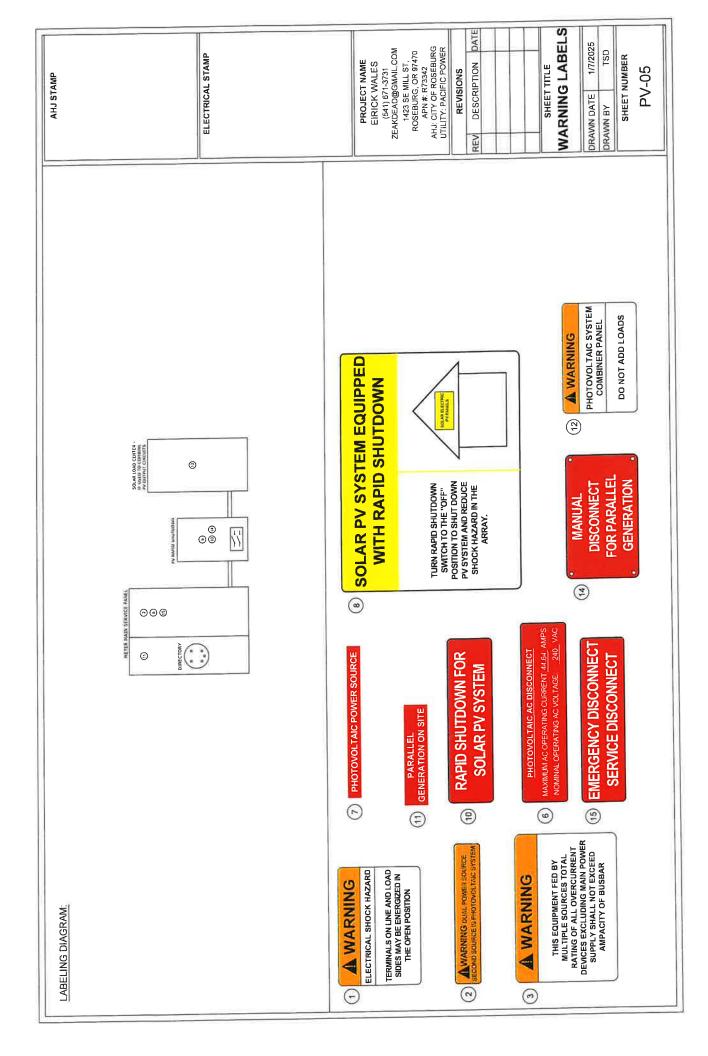
Applicant's Narrative Statement

Page 6 of 6 March 19, 2025

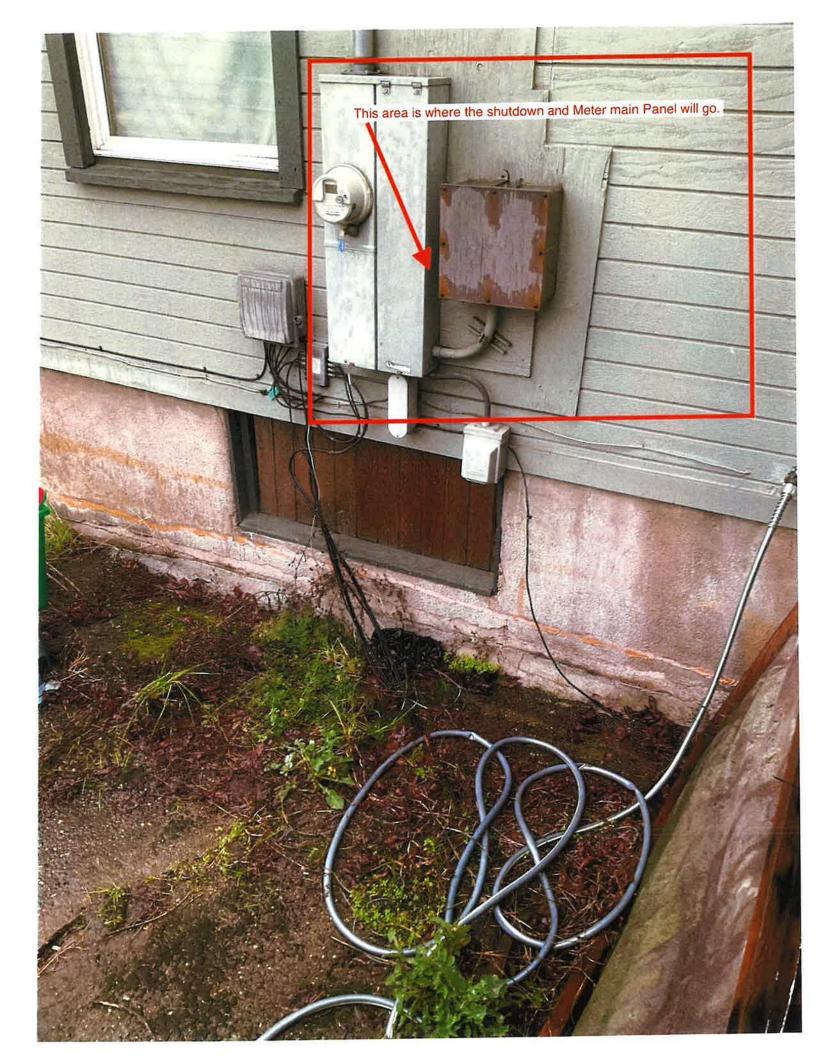








# PRIMARY WEST STREET-FACCUSE ROOF PLANES ROOF ACCESS POINT (N) AC COMBINER PANEL (N) PV RAPID SHUTDOWN VISIBLE-OPEN, LOCKABLE, LABELED AND FUSED AC DISCONNECT (SQUARE D D222NRB) (N) WETER MAIN PANEL (OVERNERAD SERVICE) (METER #: 82 350 247



#### Historic Resource Review - Narrative Statement

Project Address: 1423 SE MILL ST ROSEBURG Oregon 97470

Applicant: Andrew Castleman

Date: 2/10/25

This narrative statement addresses the applicable guidelines for the proposed rooftop solar installation on the Compatible but Non-Contributing building, in accordance with RMC 12.04.110.H.4 and H.6. The project has been designed to minimize its visual impact and maintain the traditional architectural character of the historic district.

#### H.4 Materials

The materials used for the solar installation will be consistent with the predominant finishes and materials found on other resources in the surrounding area. The solar panels will be black with a matte finish to reduce glare and blend with the existing roof color and texture. The mounting hardware and conduit will be painted or finished in a manner that complements the existing roofing materials. The installation will not introduce any new or incompatible materials that would contrast with the historic nature of the district.

#### **H.6 Specific Design Elements**

#### a. Roof Form:

The proposed solar installation will not alter the existing roof form. The panels will be mounted flush to the roof, following the existing slope to maintain the visual integrity of the structure. No modifications will be made to the roofline, and no new structures will be added that would change the historic appearance. The installation will be reversible, ensuring that the original roof form can be fully restored if the solar panels are removed in the future.

#### d. Architectural Details:

The placement of the solar panels has been carefully considered to maintain the character of the home and its compatibility with neighboring historic structures. The system will be installed primarily on roof surfaces that are not visible from SE Mill to minimize the visual impact from the primary public street. Where panels are visible, their placement has been designed to reduce contrast and integrate seamlessly with the existing roof. Conduits and associated equipment will be routed discreetly along the roofline and exterior walls to avoid disrupting architectural details.

#### **Visibility Considerations**

Given the historic district's emphasis on preserving streetscape views, the design approach prioritizes visibility from SE Mill. The majority of the solar panels will be positioned on rear or less-visible roof slopes. Accessory electrical equipment, including inverters and disconnects, will be installed on the rear/east elevation where they will be minimally visible from public

rights-of-way. This ensures that the installation does not detract from the historic character when viewed from the street.

#### Reversibility of Installation

The proposed installation is fully reversible. The mounting system utilizes non-invasive attachment methods that preserve the integrity of the existing roof materials. If removed, the system will leave minimal impact, allowing the roof to be restored to its original condition without significant alteration. This approach ensures compliance with historic preservation principles while accommodating modern energy efficiency improvements.

#### Conclusion

The proposed rooftop solar installation aligns with the historic resource review guidelines by preserving the existing roof form, utilizing compatible materials, and maintaining the character of the surrounding district. The project is designed to be minimally visible from SE Mill while ensuring that all installations remain reversible to protect the historical integrity of the home.

#### City of Roseburg **Community Development Department**



#### **MEMORANDUM**

DATE: March 19, 2025

Historic Resource Review Commission TO:

Mark Moffett, Senior Planner FROM:

SUBJECT: Heritage All-Star "Check-In" and Other Special Projects

A brief memo in advance of a staff discussion at our March Meeting:

#### Heritage All-Star "Check-in" in 2025

As you may recall, Roseburg is one of only eight communities in the State of Oregon that has attained "Heritage All-Star" status with the State Historic Preservation Office (SHPO). The other communities are Albany, Astoria, Bend, Coos Bay, Cottage Grove, Oregon City and Salem. The city received notification in February from Kuri Gill, the Oregon Heritage Grants & Outreach Coordinator, that it is time re-certify ourselves in the program, which is known as an "All-Star Check-in".

The program has 20 possible criteria, 15 of which need to be met in order to maintain the status. Attached is our application from the last review in 2017, with the header of sections we met in orange, and those we could possibly meet having headers in yellow. There is no hard deadline for the check-in, but we will need to complete it this year. Kuri Gill has gratefully offered to come to a future meeting and discuss the process in person, but I wanted to give you a preliminary snapshot of what will be involved. Staff will work on coordinating that visit from Kuri at a future hearing date, so please stay tuned.

#### **Other Special Projects**

Last year staff discussed some ideas for special projects, including applying for grants to get outreach brochures made for historic property owners, as well as some other ideas raised by staff. Unfortunately we were not able to put together a full grant application by the February deadline, but will still be working on putting together some tours or other activities once we get the All-Star Check-in moving. Staff will be reviewing our extensive in-house historic preservation records from the last decade or so to see if there is some low-hanging fruit in terms of outreach materials we may be able to recycle.

Some of the other ideas we discussed last year include walking tours for the public and HRRC members, mock training for review of potential projects downtown or in our historic districts, participating in the home show or other local events, showcasing successful remodel and restoration projects, celebrating our old train stations or other significant historic buildings as a commission, and developing historic photo displays that could be loaned to empty storefronts downtown.



# OREGON HERITAGE ALL-STAR COMMUNITY PROGRAM - APPLICATION

This form is for communities that feel they meet at least 15 of the 20 criteria for designation as an Heritage All-Star Community. Communities that do not meet 15 of the criteria but are interested in working toward that goal should complete the Application of Interest form instead of this form. Please fill out the this application, submit required documentation. Approval by the elected officials to participate in the program is also required. For information contact Kuri Gill at Kuri.Gill@state.or.us or 503-986-0685.

Use tab button to show field expansion when filling out the summaries.

#### I. APPLICANT INFORMATION

| Organization: City of Ros      | seburg   |                    |                                  |  |
|--------------------------------|----------|--------------------|----------------------------------|--|
| First Name: Teresa             |          | Last Name: Clemons |                                  |  |
| Address: 900 SE Douglas Avenue |          | City: Roseburg     | State: OR Zip:                   |  |
| Phone: 541-492-6877 Fax: na    |          | Email:             | Email: tclemons@cityofroseburg.o |  |
| Website: www.cityofroseb       | ourg.org |                    |                                  |  |

#### II. CRITERIA

Please check off each criteria that your community meets. Write a very short description of how the criteria is met (click tab to show entire field after entering text.) Attach materials for each criteria as noted. A community must currently meet at least 15 of the 20 criteria to be designated as a Heritage All-Star Community.

HISTORIC PRESERVATION PROGRAM: The city has adopted a historic preservation ordinance and has a local landmarks commission that meets regularly. Achieving Certified Local Government (CLG) status through the State Historic Preservation Office (SHPO) fulfills this requirement.

Submit: a copy of the preservation ordinance or letter of CLG status from the National Park Service.

#### HISTORIC PRESERVATION PROGRAM SUMMARY

- 1. Preservation Ordinance attached
- 2. Letter of Roseburg's CLG status form NPS on file with SHPO

HISTORIC SITES REGISTER: The city has an active process for surveying and documenting historic properties and listing significant historic properties in either a local historic sites register or the National Register of Historic Places. Submit: current list of historic sites, description of the designation process and criteria, and an explanation of how the list can be accessed by the public.

#### HISTORIC SITES REGISTER

City of Roseburg historic sites register was digitized and uploaded to SHPO's online database. This provides immediate access to the information and is a tool promoted to and by City Council, Historic Resource Review Commission, and the general public. City of Roseburg Geographic Information System (GIS) maps locations of each of four National Register Districts as well as National and Local Landmarks. Oregon Chapter of do.co,mo.mo\_us, international committee for Documentation and Conservation of buildings, sites, and neighborhoods of the Modern Movement, contacted City of Roseburg regarding 5 notable modernist buildings in the Roseburg area. Sites to be added to Oregon inventory found on website: <a href="http://www.docomomo-oregon.org/">http://www.docomomo-oregon.org/</a>

NON-PROFIT PARTNER: There is at least one non-profit 501(c)3 heritage organization located in the community, and it works closely with the city and others at promoting an important aspect of the community's history.

List & Describe: All community non-profits actively promoting history and/or heritage, must be incorporated with the State of Oregon.

#### NON-PROFIT PARTNER SUMMARY

Downtown Roseburg Association, PO Box 2032, 912 SE Washington Avenue, Roseburg, OR 97470 541-672-3352 Website: downtownroseburg.org

The City and DRA partner to support Roseburg's Oregon Main Street designation and the City Economic Development Commission budget includes monies to support this endeavor. (attached) Also attached are the DRA Mission Statement and its brochure both of which emphasize the importance of the Downtown National Register District. The DRA and City websites also include examples of continued partnerships to foster this relationship. Both City and DRA help support the Graffiti Week celebration that culminates in the cruise through historic downtown Roseburg.

Douglas County Historical Society, PO Box 2534, 544 SE Douglas Avenue, Roseburg, OR 97470 located in the historic Floed-Lane House (http://heritagedata.prd.state.or.us/historic/index.cfm?do=v.dsp\_siteSummary&resultDisplay=35897) Maintaining, preserving, and exhibiting the Floed-Lane House and its contents in Roseburg, Oregon. The City of Roseburg was an integral partner in the creation of the Douglas County Historical Society. Many city officials, including the City Manager who attended the inaugural meeting, have served on the board of DCHS.

Neighborworks Umpqua 605 SE Kane Street, Roseburg, Oregon 97470 http://www.nwumpqua.org/services/neighborhood-improvement/Since the summer of 2012, NeighborWorks Umpqua (NWU) began meeting with the South East Roseburg Voices In Community Enhancement (SERVICE) neighborhood association, the Downtown Roseburg Association and City staff, to come together around a facilitated Community Building & Engagement (CB&E) project. The intent of

the project is to unite the efforts of NWU and community-based organizations that have specific goals to enhance the livability and vitality of SE Roseburg, the original plat of the city. The purpose of this initiative is to:

- Increase each partnering organization's effectiveness and sustainability (bringing local leaders to Community Leadership Institute)
- Encourage community organizations to work together to enhance communication and to address common issues (SE Roseburg Marketing Plan)
- Identify and meet common goals that make SE Roseburg neighborhoods and commercial districts more vital and desirable to live, work and raise families (Umpqua Dairy Community Garden) in the Mill Pine National Register District.
- NWU recently constructed two new in-fill homes on vacant lots in the middle of Mill-Pine exclusively for veterans and their families. The homes echo the historic nature of the neighborhood but as stated in their Historic Resource Review Commission application, they are new, energy-efficient homes which blend with those nearby.
- NWU worked with Umpqua Dairy during its expansion to move several historic homes to vacant parcels within the Mill-Pine NR District, saving the buildings from demolition and providing homes to several low income families in the neighborhood.
- NWU and SERVICE are also cooperating with the City of Roseburg to install a way-finding kiosk at the south entrance to Roseburg. The project will be funded by a Heritage All-Star Grant from SHPO, a NeighborWorks America grant from NeighborWorks Umpqua and city employees to do the site preparation.
- HISTORY MUSEUM: The community has a history museum that operates during regularly scheduled hours. In order for a museum to qualify under this category it must have been in operation for at least two years, have an on-site attendant, and be open at least 120 hours per year. A "heritage tourism facility" may substitute for a museum under this category if it has substantial heritage-related offerings and meets the requirements described above.

List & Describe: All history museums operating in the community. Include hours of operation and contact information.

Submit: Two photos of the facility.

#### MUSEUM SUMMARY

Douglas County Museum of Natural & Cultural History

123 Museum Drive, Roseburg, OR 97471

541-957-7007

Gardner Chappell, Director gchappell@co.douglas.or.us

Museum Open Hours:

Tuesday - Saturday 10 a.m. - 5 p.m.

Lavola Bakken Research Library open 1 p.m. - 4:30 p.m.

Douglas County Historical Society at Historic Floed-Lane House & Pioneer Musuem Hours: Saturday & Sunday 1p.m - 4p.m.; other days and times by special arrangement Free admission, donations appreciated.

Douglascountyhistoricalsociety.org; Umpquavalleymuseums.org,

| visitroseburg.com;   |
|--|
|  |
| CULTURAL HERITAGE COALITION: The community's heritage organizations/committees have met at least annually for five years to coordinate efforts and maximize resources. List: Working name of group, participating organizations, and their contact information. Discuss how the group is organized, meeting times and locations, and how the group communicates. Discuss the two most recent projects completed by the group. Submit: Two photos or products from two most recent projects.  CULTURAL HERITAGE COALITION SUMMARY |
|  |

GRANT FUNDED PROJECTS: The community has obtained and successfully completed at least five grants within the past decade for heritage-related projects.

List: The five grants including project title, description, date, funding source, and contact. Submit: Two photos or products from the five grant projects.

#### GRANT FUNDED PROJECTS SUMMARY

- 1. OR-12-18 CLG Program Grant Digital Walking Tours Update Database, Heritage Conference Attendance
- 2. HP-14-05 Heritage All Star Grant, Repairs to Old Soldiers' Home, Downtown Bronze Plaques
- 3. OR-14-17 Additional Repairs Old Soldiers' Home, Oregon Heritage Conference Attendance
- 4. HP-16-03 Heritage All Star SE Roseburg Visitor Kiosk Partnership
- 5. OR-16-18 CLG Program Grant Willis House Adaptive Reuse Study, Oregon Heritage Conference Salem, OR
- SCHOOL PROGRAMS: A school located in the community regularly sponsors the annual National History Day competition, includes local history studies in its curriculum, or has an ongoing effort that allows students to assist in conducting tours of local historical sites or participate in other local history events and activities.

Describe: The school programs that engage students in local history, include the school name and a contact person for the project.

Submit: Two photos or products from each school program.

#### SCHOOL PROGRAMS SUMMARY

Fourth grade in Oregon provides students a glimpse of what life was like as pioneers traveled the Oregon Trail. Bureau of Land Management (BLM) operates the Oregon Trail Interpretive Center outside Baker City and provides resources for students and teachers focusing on Oregon Trail history. In addition, each year, fourth graders converge on the Douglas County Museum of History and Natural History for an end of the trail camp out. The program, titled *Trail Tales*, finds upwards of 900 campers experiencing what many of their ancestors did as they traveled the Oregon Trail. Local students can also walk portions of nearby Applegate Trail during their study.

PUBLIC EDUCATION: Within the past decade, the community has produced or conducted a substantial public education offering, including interpretive signage, walking tour, publication or other media presentation that promotes the community's history.

Describe: Public education offerings. Include date, location, purpose, organizers and primary

contact information.

Submit: Two photos or products from public education programs.

#### **PUBLIC EDUCATION SUMMARY**

Roseburg Visitor & Convention Bureau and Roseburg Area Chamber of Commerce produced an interactive 2-hour walking tour commemorating the August 7, 1959 Roseburg Blast.

Roseburg Visitor & Covention Bureau 410 SE Spruce Street PO Box 1262 Roseburg, Oregon 97470 1-888-444-9584 or 541-672-9731 info@visitroseburg.com

HERITAGE WEB SITE: The community maintains an up-to-date web site that provides meaningful content about the community's history, including a listing of the heritage activities and programs available in the community (such as the items on this list of Designation Criteria).

List: The web address, information about the organization that manages content, and contact information for that organization.

Submit: A screen shot of the main page and screen shots from two other pages.

#### HERITAGE WEB SITE SUMMARY

www.City of Roseburg.org, Roseburg Community Development Department manages a webpage dedicated to Historic Preservation. Contact Teresa Clemons tclemons@cityofroseburg.org or 541-492-6877 for more information.

www.co.douglas.or.us/planning/hrrc/ Douglas County Planning Department maintains its website. Contact phone 541-440-4289 email planning@co.douglas.or.us

OREGON MAIN STREET PROGRAM: The community has an active Main Street program that has been accepted by Oregon Main Street (OMS) into either of the top two tiers of participation: Transforming Downtown or Performing Main Street.

List: Oregon Main Street Tier, date of acceptance by OMS, and contact information for the Main Street organization.

#### OREGON MAIN STREET SUMMARY

Roseburg is a Performing Main Street Community in partnership with the Downtown Roseburg Association. City of Roseburg Urban Renewal awarded Best Streetscape Project at 2016 OMS Conference in Astoria.

Downtown Roseburg Association PO Box 2032 912 SE Washington Avenue Roseburg, OR 97470 541-673-3352 www.downtownroseburg.org info@downtownroseburg.org

☑ LONG-TERM LOCAL BUSINESS: The city has three or more locally owned, active businesses that have been in operation for 50 years or more, and it has a program for recognizing that achievement.

List: Local businesses including date of establishment, owner contact information, and description of business type. Describe the program to recognize local businesses. Submit: One photo of each business.

#### LONG-TERM LOCAL BUSINESS SUMMARY

Roseburg News~Review publisher Jeff Ackerman and veteran business reporter Craig Reed expanded business coverage to a weekly column, as well as a weekly Meet Your Merchant column which showcases local long-term businesses. Editor Vicki Menard provided attached article courtesy of another long-term local business:

News Review - established 1867

345 N.E. Winchester

Roseburg, OR 97470

(541) 672-3321

digitalsupport@nrtoday.com

- 1. Knudtson's Jewelers established 1884 535 NE Stephens Street Roseburg, OR 97470
- 541-672-2617
- 2. Umpqua Dairy established 1931

Umpqua Dairy Products, Co. (Headquarters)

333 SE Sykes / PO Box 1306

Roseburg, OR 97470

(541) 672-2638

(541) 673-0256 fax

(888) 672-MILK (6455)

email: info@umpquadairy.com

3. Roseburg Book and Stationary - established 1910 at same location

549 SE Jackson Street

Roseburg, OR 97470

(541) 673-5356

email: rsbgbook@roseburgbook.com.

4. Gerretsen Building Supply - established 1923

1900 NW Airport Road

Roseburg, OR 97471

541-672-2636

email: gbs@gerretsen.com

5.Douglas County Farmer's Co-op - established 1921

3171 NE Stephens Street

Roseburg, OR 97470

541.673.0601

email: dcfc2@dcfarmers.com

HERITAGE TOURISM PARNTERSHIP: The community has historic markers, public interpretive panels, walking/biking/driving heritage related tours, heritage/history brochures, heritage trees designated by the Oregon Travel Experience, programs with Travel Oregon and the community has promoted those features through public education and tourism promotion efforts.

List & Describe: Features and explain how these are promoted.

Submit: Two photos of each feature.

#### HERITAGE TOURISM PARTNERSHIP SUMMARY

The Umpqua Valley OTE Marker at the Roseburg Visitor & Convention Bureau 410 SE Spruce Street, Roseburg was Oregon's first OTE marker.

Douglas County Courthouse Elm 1036 SE Douglas Avenue, Roseburg, Oregon 97470. Both appear on websites for OTE (http://ortravelexperience.com/regional-historical-markers/), Roseburg Visitor & Convention Bureau (http://www.visitroseburg.com/attractions/gardens.php), and City of Roseburg (http://www.cityofroseburg.org/departments/community-development/faq/)

PUBLIC OR HISTORIC RECORDS ARCHIVE: The community has a policy in place for handling and preserving archival, historic, government, and other public records that complies with professional standards..

List: Name and contact of archival institution.

Describe: The collection and how the records are collected, cataloged, stored & accessed. Submit: A copy of the collection policy or procedure.

#### PUBLIC OR HISTORIC RECORDS ARCHIVE SUMMARY

City Recorder Sheila R. Cox 541-492-6866 manages recordkeeping at City of Roseburg. City of Roseburg archiving policy follows ORS 192.410 -192.500 standards. Roseburg City Recorder is responsible for management and retention of all City records in accordance with State Archives Record Retention Schedule (attached), including but not limited to leases, contracts and agreements, legal and public notices, elections, business registrations, special permits and licenses, distribution and handling of all bids, assistance in property management and liens, processes ordinances and resolutions and serves as Clerk of the City Council.

State agency records retention schedules set both minimum and maximum periods. This requires that records be appropriately disposed of (e.g., destroyed, transferred to the State Archives, etc.) when the retention period has been met. City of Roseburg Historic data is retained within the records of the Community Development Department in perpetuity.

Recordkeeping of Historic resources in Roseburg is further accomplished in a number of ways. All pertinent historic documents residing in Community Development

Department have been microfilmed and stored in the fire-proof vault at City Hall or scanned and digitally archived daily on secure servers at a minimum of two redundant locations. Historic resource site information is stored in the Community Development Department office and is readily accessible to the public. In addition, data from the binders has been transferred to each site on the city permit system and is accessible from the Historic Notes page. Roseburg Community Development webpages also feature links to the SHPO historic sites database which provides immediate internet access to documents for users. Multiple retention sites and methods ensure that historic resource information at the City of Roseburg will be always be available to the public.

PHOTO ARCHIVE: An organization in the community has a program to gather, identify, preserve, and make accessible to the public photographs related to the community's past.

List: Organizations, their contact information, and approximate number of documents. Describe: How the photographs are collected, cataloged, stored and accessed by the public. Submit: A copy of the collection policy or procedure.

#### PHOTO ARCHIVE SUMMARY

Douglas County Museum of Natural & Cultural History 123 Museum Drive, Roseburg, OR 97471

541-957-7007

Gardner Chappell, Director gchappell@co.douglas.or.us

Museum Open Hours:

Tuesday - Saturday 10 a.m. - 5 p.m.

Lavola Bakken Research Library open 1 p.m. - 4:30 p.m.

Number of documents: 24,809

Each item is given a unique number and cataloged into the Museum database. A high quality negative or scan is produced for each image. The originals, negatives, and scans are stored in the vault. Copies are made and filed in the Lavola Bakken Research Library. Collection policy attached.

| ORAL HISTORIES: An organization is functioning in the city that has implemented an oral history program that records, transcribes into written form and make accessible to the public interviews with long-time residents or individuals involved in events or activities of a historic nature.  List: Organizations, their contact information, and approximate number of oral histories.  Describe: How the oral histories are collected, cataloged, stored and accessed by the public. |
|---|
| Submit: A copy of the collection policy or procedure.  ORAL HISTORIES SUMMARY   |
|   |

HERITAGE EVENTS: The community has conducted an event or commemorative activity on an annual basis for at least 25 years to recognize an aspect of the community's cultural heritage. Oregon Heritage Tradition designation by the Oregon Heritage Commission would automatically meet this requirement.

List: Event, year established, primary organizations, and their contact information

Describe: The event, location, and timing.

Submit: Five photos of the event.

#### HERITAGE EVENTS SUMMARY

Roseburg Graffiti Weekend began July 10, 1982 as an annual local event which has grown to become a regional event. The tradition continues to attract hundreds of people to downtown Roseburg for the cruise. Event guides are available beginning in June and showcase the events that make the weekend special for everyone in the Umpqua Valley. There is no admission to attend and free shuttle buses make it accessible for everyone.

Graffiti Weekend Committee ~ P.O. Box 24, Roseburg, OR 97470

Email to: jacksv8s@rosenet.net Website: www.graffitiweekend.com

HISTORIC CEMETERY DESIGNATION: The community has at least one historic cemetery that has been officially designated as such by the Oregon Commission on Historic Cemeteries, and there are ongoing efforts to maintain and protect it.

List: Each cemetery including location and organization contact information.

Submit: Two photos of each cemetery.

#### HISTORIC CEMETERY DESIGNATION SUMMARY

Roseburg IOOF Cemetery 1675 SE Douglas Avenue

Philetarian Lodge # 8

PO Box 973

Roseburg, OR 97470

St. Joseph Catholic Cemetery 1775 SE Douglas Avenue

St. Joseph Catholic Church

800 W Stanton Street

Roseburg, OR 97470

Roseburg National Cemetery 1170 W Harvard Avenue

United States Department of Veterans Affairs

1770 W Harvard Avenue

Roseburg, OR 97471

541-826-2511

Roseburg Memorial Gardens

c/o Stonemor Oregon

% Stonemor Operating LLC

Attn: Western Region Acctg Dept.

311 Veterans Hwy, Ste B

Levittown, PA 19056

541-391-4532

CEMETERY AND GENEALOGICAL RECORDS SUMMARY: The community has implemented a program to verify and make available cemetery and genealogical records to the public in written or electronic from for use in historic and genealogy research.

List: Each organization contact information.

Describe: Information they collect and how it is accessed by the public.

#### CEMETERY AND GENEALOGICAL RECORDS SUMMARY

Genealogical Society of Douglas County, Inc. Room 105B Douglas County Courthouse, 1036 SE Douglas Avenue, Roseburg, OR 97470 541.440.6178 ~ gsdc@co.douglas.or.us Genealogy Library:

Our library is located in the west wing (across from City Hall) of the Douglas County Courthouse in room 105B. We have numerous Douglas County records and resources available on other states as well. Ancestry is available on two computers and we now have WiFi! Library Hours: Tuesday through Friday from 1 pm to 4 pm. Extended hours are offered on the 1st Tuesday of each month from 10 am to 7 pm. The library is closed on public holidays and near other holidays. Please write or email us if you plan to visit during the week of Thanksgiving, Christmas or New Years

Membership: Membership is from January 1 through December 31. Individual and Organization membership dues are \$15.00 per calendar year and entitles the member to receive either the society's newsletter or quarterly. Members desiring to receive both publications pay an additional fee of \$5.00 per year. Family memberships are available with Individual membership dues plus \$5.00. Non-member subscriptions for the newsletter are \$5.00 per year. Please see our membership form.

Business Meetings: GSDC meetings are held at 1 pm every third Thursday of January, May, September and November in the Douglas County Courthouse, Room 216, Roseburg, Oregon. Times and places are subject to change for special programs.

AWARD RECOGNITION: A project, person, or organization in the community has received a state or national award for achievement in some aspect of heritage within the past decade. OHC's Heritage Excellence Award would qualify under this category. List: Each award including award name, awarding organization and contact information. Describe: Award type, year awarded, purpose, and project awarded. Submit: Two photos from each award.

#### AWARD RECOGNITION SUMMARY

2016 Oregon Main Street Best Streetscape Award City of Roseburg Urban Renewal Agency For Downtown Roseburg Streetscape Project See NRToday article

Contact Sheri Stuart, Oregon Main Street Coordinator 725 Summer St NE, Suite C Salem, OR 97301 503-986-0679 OTHER HERITAGE ACHIEVEMENTS: The community has implemented other programs or projects that do not fit previously listed criteria but that demonstrate a sustained and noteworthy commitment to the preservation and interpretation of the community's heritage.

List: Each achievement including name and contact information for the organization

associated with the achievement.

Describe: The achievement, date, organizations involved, etc.

Submit: Two photos from each achievement.

#### OTHER HERITAGE ACHIEVEMENTS

Southern Oregon Public Television SOPTV produced the following documentary about the 1959 Roseburg Blast narrated by Roseburg's own Barry Serafin, ABC correspondent. Roseburg Blast editor and producer, Victor Dailey, Production Manager at Southern Oregon Public Television, received the 2005 Videographer Award of Excellence for this film. He also accepted the Society for Professional Journalism's Northwest Excellence in Journalism Award for SOPTV staff at a ceremony on Saturday, May 21, 2005 in Lake Oswego, Oregon. http://www.soptv.org/roseburg-blast-catastrophe-heroes/SOPTV

28 South Fir Street, Ste. 200 Medford, OR 97501 (541) 779-0808 || (800) 888-1847

Downtown Idea Exchange Vol. 57, No. 3, March 2010 showcases RARE intern Virginia Elandt and her program which used CWE students from Umpqua Community College, funded by Roseburg Economic Development Commission, to design upper floor housing for 4 buildings in Historic Downtown Roseburg (National Register District). http://www.downtowndevelopment.com/web\_extras.php

Downtown Research & Development Center 712 Main Street - Suite 187B Boonton, NJ 07005 800-232-4317 info@DowntownDevelopment.com

OREGON HERITAGE ALL-STAR PROGRAM APPLICATION